



June 13, 2018

SUBJECT:	SHAREHOLDER FRAMEWORK		
Purpose:	☑ Information Only	☐ Action Required	Advice/Direction
Issue: On April 17, 2018, the Board and Interim Managing Director/CEO contemplated a transition period and plan for JEA and its management ("Transition"). The Transition period contemplated by the Board included a process and mechanism for ensuring alignment of JEA with the City Council and Mayor's Office relative to financial, operational and community expectations of JEA.			
Significance: Alignment of Board, management, City Council and Mayor is critically important to JEA's success. The City being a "Shareholder" and the City Council / Mayor being "Shareholder Trustees" is still a relatively new concept. Furthermore, ensuring alignment of Shareholder Trustees with JEA's strategic plan implemented by its Board and management team is a new concept. A full appreciation for alignment is a prerequisite for optimum corporate and operational structuring. Creating an optimum alignment among the stakeholders can dramatically improve organizational success. Failure to create alignment often leads directly to failure to execute financial, operational and community improvement strategies.			
Effect: A consensus around the Shareholder Framework document will provide JEA with a simple measuring stick upon which to develop, implement and execute a corporate strategic plan through 2028.			
Cost or Benefit: Long term planning and value creation for JEA.			
Recommended Board action: This agenda item is provided for information only.			
For additional information, contact: Aaron Zahn – 904-665-4396			

Submitted by: AFZ



Commitments to Action





Collaborative "Shareholder Framework" Timeline



Concept Initial

formal transition Discussion with and alignment **Board around**

Discussion BOD 1 1 1 1

Discuss first draft receive feedback of "Shareholder document and Framework"

Approve

October

> and Board aligned around a "Shareholder Framework" City Council, Mayor



April

May

June

August

Sept

City Council and Mayor Collaboration

and Administration to finalize potential "Shareholder JEA management work iteratively with City Council Framework" resolution

Management

JEA

City Council

Concept

Review



BOD Final Review

JEA management discuss Board feedback and

management to work with Discuss and approve 2nd draft and approve Council and

produce 2nd draft

Framework" and value

to strategic planning

discusses concept of

"Shareholder

JEA management

Introduction

Administration

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RESOLUTION 2018-[]

A RESOLUTION REGARDING THE JEA; RECOGNIZING THE UNIQUE QUALITY OF OWNING AN ELECTRIC, WATER AND ESSENTIAL SERVICES AUTHORITY; RECOGNIZING THE CITY OF JACKSONVILLE IS INVESTED IN THE FINANCIAL AND OPERATIONAL SUCCESS OF THE JEA; FORTH A SPECIFIC SETTING FRAMEWORK UNDERSTANDING BY THE CITY COUNCIL TO PROVIDE GUIDANCE TO THE JEA ON GENERAL EXPECTATIONS OF THE CITY; ENCOURAGING THE JEA TO PROCEED WITH AN UPDATE TO ITS STRATEGIC PLAN THROUGH 2028; ENCOURAGING THE JEA TO REVIEW AND STUDY ITS BUSINESS AND MARKET RELATED TO COMPETITIVE TECHNOLOGY TRENDS, BUSINESS MODEL TRENDS AND GENERAL BUSINESS PRACTICES; PROVIDING AN EFFECTIVE DATE.

WHEREAS, JEA is the eighth largest publically owned utility in the United States and the largest in Florida; and

WHEREAS, JEA serves more than 465,000 electric customers, 348,000 water customers and 271,000 sewer customers; and

WHEREAS, JEA, in accordance with Article 21 of the Ordinance Code of Jacksonville, was created by the Florida Legislature to serve the citizens of Jacksonville and its surrounding communities; and,

WHEREA, JEA, in accordance with Article 21 of the Ordinance Code of Jacksonville, as amended, was created for the purpose of acquiring, owning, constructing, operating, financing and otherwise having plenary authority utilities systems with respect to electric, water, sewer, natural gas and such other utility systems as may be under its control now or in the future; and

WHEREAS, JEA makes an annual contribution to the City of

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Jacksonville currently in the amount of \$116 million dollars annually pursuant to that Article 21 Section 21.07 (collectively over time, the "Contribution"); and

WHEREAS, the trends of technology and in the markets of JEA may create a more competitive market for the existing business model of JEA; and

WHEREAS, several stakeholders of the community of Jacksonville, including but not limited to, the Mayor, the City Council, the customers of JEA, and the employees of JEA, believe JEA must evaluate its position and business plan within its core industries in order best serve the citizens of Jacksonville; and

WHEREAS, JEA would benefit from a 10-year strategic plan that identifies the resources and initiatives needed to effectively anticipate and respond to the rapid changes in competition, technology and the utility industry; and

WHEREAS, previously, the Council adopted Part 3 Chapter 21 of the Ordinance Code of the City of Jacksonville, declaring, as City policy that the "services provided by the Consolidated Government should be delivered in the most expeditious and efficient manner possible with delivery of said services being continually evaluated so that inefficiency is eliminated and quality of services improved"; and

WHEREAS, the policies of the City and the State encourage review of agencies in order to ensure "best in class" services are provided; and

WHEREAS, pursuant to Article 21, Section 21.11, the Legislature granted unique powers to the City Council to amend or repeal provisions of Article 21; and

WHEREAS, the City Council of the City of Jacksonville desires to express its will and intent as a fiduciary trustee for the City of Jacksonville related to JEA ("Shareholder Trustee"); and

WHEREA, the City Council of the City of Jacksonville desires to express its will and intent as a policy making body and advocate for the citizens of Jacksonville ("Customer Advocate"); now therefore

BE IT RESOLVED by the City Council of the City of Jacksonville:

Section 1. 2028 Strategic Plan. The City Council, as both

a Shareholder Trustee and Customer Advocate, hereby encourages JEA

to update its strategic plan for the JEA as a whole, and for each of

its service divisions as outlined in the Charter ("Strategic Plan").

Section 2. Shareholder Trustee Framework. As Shareholder Trustee, the City Council, invested in the financial and operational success of JEA, and desiring to provide guidance to the JEA in measuring the efficacy of a Strategic Plan, recommends to the Board of JEA, the Strategic Plan establish financial and operational initiatives that result in:

- (a) maintain financial performance metrics necessary to preserve Aa3 / AA- ratings, or similar 3rd party risk measures as adopted and deemed appropriate by JEA from time to time;
- (b) preserve or increase the Contribution of JEA to the City;
- (c) establish and maintain open and transparent communication of the review, creation, deliberation, implementation and execution of JEA's Strategic Plan;
- (d) provide JEA customers with electric, water and wastewater services at a rate structure equal to or less than industry average;
- (e) maintain customer service standards within the top quartile of industry standards;
- (f) continue investment and development of employment within Jacksonville; and,
- (g) establish growth initiatives with respect to electric, water, sewer, natural gas and such other services, systems

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- (a) provide for expansion of electric services within the current JEA service territory;
- (b) provide for overhead to underground transportation conversation;
- (c) provide value-add electric services behind the meter to enhance customer experience;
- (d) provide for renewable energy initiatives;
- (e) provide for economic development support within the JEA service territory;
- (f) provide for reduction in carbon emissions from electric generation; and,
- (g) provide for small and emerging business opportunities.

Section 4. Customer Advocate Framework for Water and Wastewater Services. As Customer Advocate, the City Council, desiring to provide guidance to the JEA in measuring the efficacy of a Strategic Plan, recommends to the Board of JEA that, the Strategic Plan, where possible while first meeting the prerequisite conditions of the Shareholder Trustee Framework, should:

- (a) provide for expansion of water and wastewater services within the current JEA service territory;
- (b) provide for environmental stewardship and improvement of surface and ground water quality within JEA service territory;
- (c) provide value-add water and wastewater services behind the

meter to enhance customer experience;

- (d) provide for sustainable and efficient management of water supply within JEA service territory;
- (e) provide for economic development support within the JEA service territory; and,
- (f) provide for small and emerging business opportunities.

Section 5. Customer Advocate Framework for Other Services.

As Customer Advocate, the City Council, desiring to provide guidance to the JEA in measuring the efficacy of a Strategic Plan, recommends to the Board of JEA that, the Strategic Plan, where possible while first meeting the prerequisite conditions of the Shareholder Trustee Framework, should:

- (a) provide services, partnerships and support of Smart City enhancements with the City of Jacksonville;
- (b) provide services, partnerships and support for economic development with the City of Jacksonville;
- (c) provide for services and/or partnerships that enhance the environment of the City of Jacksonville; and,
- (d) provide for operational support and partnerships with the City of Jacksonville.

Section 6. Effective Date. This Resolution shall become effective upon signature by the Mayor or upon becoming effective without the Mayor's signature.

Form Approved:

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