**From:** Sarah Brody <Sarah\_Brody@mckinsey.com>

**Subject:** FW: SQ1 assumptions

**Sent:** Wed, 08 May 2019 16:30:36 -0500

To: "Wannemacher, Ryan F. - Chief Financial Officer" <wannrf@jea.com>

20190322 JEA Board presentation - ASSUMPTIONS updated.pptx

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#### Assumptions document

From: Romero Aguero, Julio E. (Chief Inno. and Transformation Officer) <romeje@jea.com>

Sent: Wednesday, May 8, 2019 5:08 PM

To: Dykes, Melissa H. - President/COO <dykemh@jea.com>

Cc: Sarah Brody <Sarah Brody@mckinsey.com>

Subject: [EXT]SQ1 assumptions

#### FYI

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### Disclaimer

The following "Status Quo Baseline" financial projections are presented solely for JEA Board of Directors planning and action in connection with the development of a strategic plan. They are not a projection of future financial performance and, as such, should not be relied upon by present or prospective JEA bond investors to purchase or sell any security or to make an investment decision. The projections are a mathematical representation of a status quo business case and do not reflect numerous likely future events and future JEA actions that will likely cause actual results to differ materially from this business case. The presentation should be viewed in its entirety with individual slides or sections of the presentation having no greater or reduced significance relative to other slides or sections of the presentation

## **Goals for today**

- Review goals of status quo baseline presentation
- Review assumptions underlying status quo projections and initial results
- Discuss communication to Board



# Summary: the status quo is a result of sales and cost drivers and trends, with assumption that JEA takes no action outside business as usual

### Sales drivers and trends

## **Energy**

- Customer growth: growing with strong economic forecast
- Energy efficiency: continued reduction in sales
- Distributed generation: begins to drive reduction in sales
- Electric vehicles: minor growth in sales

#### Cost drivers and trends

- O&M: growing in line with historical trends
- Capex: steady throughout period, one major investment (Greenland)
- Debt: early debt retirement (STAR plan)

#### Water

- Customer growth: growing with strong economic forecast
- Water efficiency: continued reduction in sales
- O&M: growing in line with historical trends
- Capex: growth, especially through 2025
- Debt: early debt retirement (STAR plan)

	191	Sal	CS		CAGR		
			Key metric	2019	2019-2030	2030	Source / rationale
			Population (thousands)	969	1.2%	1,115	Moody's Duval county forecast
1 Customer growth		wth	GDP (Duval, Total, (Mil. Ch. 2009 USD))	55,930	3.1%	80,635	Moody's Duval county forecast
			Median household income (\$)	60,476	3.7%	93,258	Moody's Duval county forecast
			Residential efficiency (MWh/customer/yr)	12.5	-0.8%	11.3	Appliance-level adoption assumptions
Energy	y efficie	ncy	Commercial efficiency (MWh/customer/yr)	77.5	-1.0%	68.8	Appliance-level adoption assumptions
			Industrial efficiency (MWh/\$M GDP)		-1.1%	50.4	JEA customer forecast
			Residential solar cost (\$/W)	\$2.65	-6.6%	\$1.17	2018 solar cost forecast model
		Cost	Residential storage cost (\$/W/system)	\$0.42	-6.4%	\$0.19	2018 storage cost forecast model
			C&I solar cost (\$/W)	\$1.58	-4.5%	\$0.91	GTM solar cost projection
			Incentives in place	ITC through	2022, battery rebate	e through 2030	Current regulation
Direction of	Local	Value	Retail electricity price (R) (\$/kWh)	0.103	1.6%	.126	Status quo rate projections (as of 2/17)
Distrib ted	bu-		Residential storage backup value (\$/year)	\$200	Constant	\$200	Internal estimate based on sales trends
genera			Addnl consumption enabled by battery (% load)	35%	Constant	35%	Solar output and household consumption curves
(DG) (s			Retail electricity price (C&I) - weighted solar (\$/kWh)	\$0.07	2%	.09	Baseline (current projection) assumptions
TSIOI	age		Developer hurdle (% IRR)	9%	Constant	9%	Appetite for commercial offtaker risk & new market
			Pre-parity adoption rate - resi, C&I (% sales per year )	0.10%	Constant	0.10%	In line with historic pre-parity adoption trends
		Adop- tion	Post-dvlper parity adoption rate - C&I (% sales per year)	1.25%	Constant	1.25%	High end of historic post-parity adoption trends
		tion	Post-customer parity adoption rate – Resi (% sales per year)	1.00%	Constant	1.00%	High end of historic post-parity adoption trends
			Post-dvlper parity adoption rate – Resi (% sales per year)	1.50%	Constant	1.50%	High end of historic post-parity adoption trends
DG (non-sola			Annual adoption (kW / year)	475	Constant	475	Consistent with national trends over past decade
DG (no	on-solar	1	Economically viable for broad customer base		No		Consistent with national trends
			EV penetration (%)	0.30%	23.2%	3.6%	2018 EV growth forecast model, current Jacksonville flee
Electri	ic vehic	es (EV)	EVs in fleet (#)	1,968	23.2%	30,751	2018 EV growth forecast model
			Consumption per BEV (weighted, MWh)	3,850	-2.8%	2,750	Current efficiencies and estimate of improvements

## **Energy Costs**

		Key metric	Assumptions	Source / rationale
•	0&M	O&M escalator (%)	7% CAGR 2018-20 4% CAGR 2021-30	2019-20 based on current budget / forecasted spend 2021 onwards based on historical growth by category, adjusted for known anomalies
	Base rate	Base rate (inclusive of fuel) in 2019 (\$/kWh)	\$.103 in 2019	Baseline (current projection) assumptions
6	Capital costs	Average capital expense (\$M)	Average annual spend 2019-2025: \$193M Average annual spend 2026-2030: \$184M	Based on Capital Budget Planning project list; future average excludes generation
	Capital costs	New capacity (\$M)	New capacity (Greenland combined cycle) (\$532M spend 2021-2025)	Costs based on IRP base case assumptions
	Debt	New debt (\$M)	Assumes STAR plan of early debt retirements of \$413M (from 2019 – 2022). Greenland is debt financed in all scenarios	Based on stated STAR plan

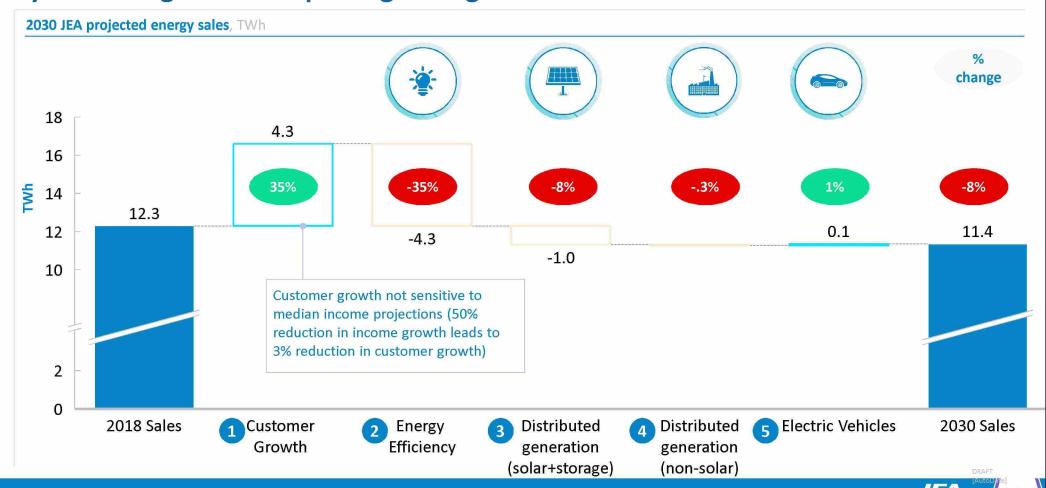
## **Water Sales & Costs**

	Key metric	2019	CAGR 2019-2030	2030	Source / rationale	
	Water sales from customer growth (mn kgal / year)	35.8	1.3%	42.2	SPLASH model growth forecast based on BBER projections	
8 Customer growth	Reclaimed sales from customer growth (mn kgal / year)	3.5	5.7%	6.9	Higher rates in reclaimed service territory	
	Sewer sales from customer growth (mn kgal / year)	26.9	1.3%	31.7	Same rate as water growth	
	Residential consumption <sup>2</sup> (kGal/ customer / yr)	74	-0.8%	67	Efficiency based on forecasted adoption of appliances	
9 Efficiency	Commercial & industrial consumption (kGal/yr)	650	-0.9%	582	Efficiency based on forecasted adoption of appliances	
	Outdoor usage	No reduction			Assuming no behavioral change; no natural adoption of efficient technology	
10 O&M	O&M escalator (%)	4% CAGR 2018-20 5% CAGR 2021-30			2019-20 based on current budget / forecasted spend 2021 onwards based on historical growth by category, adjusted for known anomalies	
Base rate	Base rate in 2019 (\$/kGal)	Water: \$4.65 / Sewer: \$9.16 / Reclaim: \$4.47			Calculation based on yield per product	
	2019-2024 expenditures	Average \$242M annual spend  Average \$207M annual spend; based on extension of 2019-24 capacity and R&R spend, with additional supply projects included totalling \$187M			Based on Capital Budget Planning project list (additional reclaimed water projects added)	
Capital costs	2025-2030 expenditures				Based on Capital Budget Planning project list (additional reclaimed water projects added)	
Debt	New debt (\$M)		R plan of early deb 19), additional bor		Based on stated STAR plan, revised capex plan	

1 Customer growth assumption applied as aggregate growth across classes

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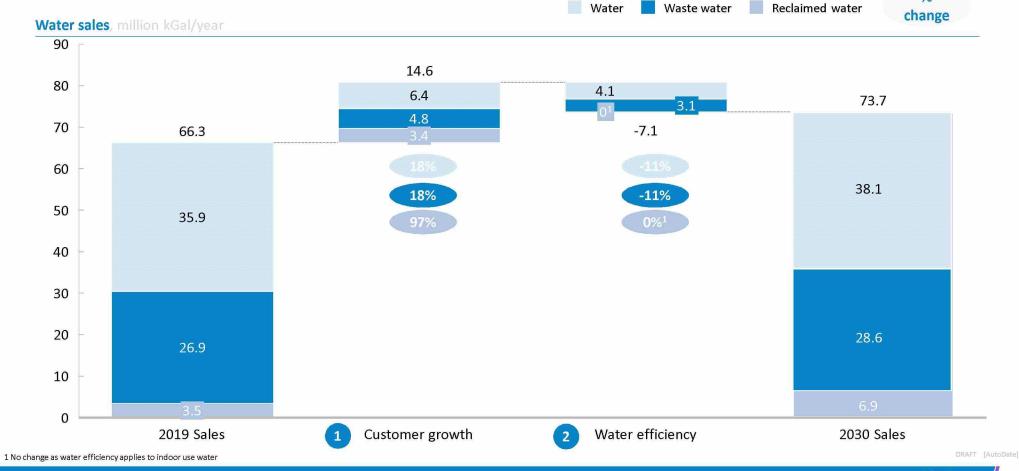
# Energy sales forecast: Energy efficiency and solar will drive down JEA's sales by 8% through 2030 despite a growing customer base



[Slide 9]

Anticipating 3.5% penetration in Jacksonville by 2030

# Water sales will see continued growth driven by population and tempered by continued adoption of water-efficient appliances



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10

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## Additional financial assumptions used to develop energy and water status quo baseline scenarios

Financial assumption	Energy	Water
Use rate increases to meet cash flow gap	YES	NO
Raise additional debt to meet cash flow gap	NO (with exception of debt funding for Greenland)	YES
Fund city contribution post 2023	NO	YES

Note: assuming no rate increases, no additional debt, and funding of the city contribution through 2030 results in a cumulative cash flow gap of

- \$2.4B for energy
- \$.8B for water

## **Energy financial dashboard**

	Metric	2019	2025	2030	CAGR	Notes
Rates	Residential bill <sup>1</sup> , (\$/month)	\$137.18	\$137.18	\$148.65	1.7%	Current Florida median is \$125
	Operating free cash flow, \$M	\$554	\$396	\$378	-3.4%	
	Capital expenditures, \$M	(\$275)	(\$322)	(\$179)	-3.8%	2025 capex driven in part by Greenland
Cash flow	Funds available, \$M <sup>2</sup>	\$279	\$75	\$199	-3.0%	
	New debt, \$M	\$0	\$63	\$0		
	Debt service, \$M	(\$229)	(\$131)	(\$208)		Does not allow for city contribution
	Net funded debt, \$M	\$1,943	\$1,833	\$1,302	-3.6%	
Balance sheet	Debt to capital ratio, %	60%	59%	53%	-	Current target is 50%

## Water financial dashboard

	Metric	2019	2025	2030	CAGR	Notes
Rates	Residential bill <sup>1</sup> , (\$/month)	\$70.45	\$70.45	\$70.45	0.0%	Current Florida median is \$77
	Operating free cash flow, \$M	\$347	\$304	\$281	-1.9%	
	Capital expenditures, \$M	(\$220)	(\$205)	(\$216)	-0.2%	Capex remains high through projection
Cash flow	Funds available, \$M <sup>2</sup>	\$128	\$99	\$65	-6.0%	
	New debt, \$M	\$0	\$49	\$84		
	Debt service, \$M	(\$108)	(\$116)	(\$126)		Allows for city contrib. after borrowing
Dalamas abaset	Net funded debt, \$M	\$1,217	\$1,279	\$1,272	0.4%	Total debt increases by 5% (\$50m) 2019-2030
Balance sheet	Debt to capital ratio, %	41%	38%	37%	-	Current target is 50%

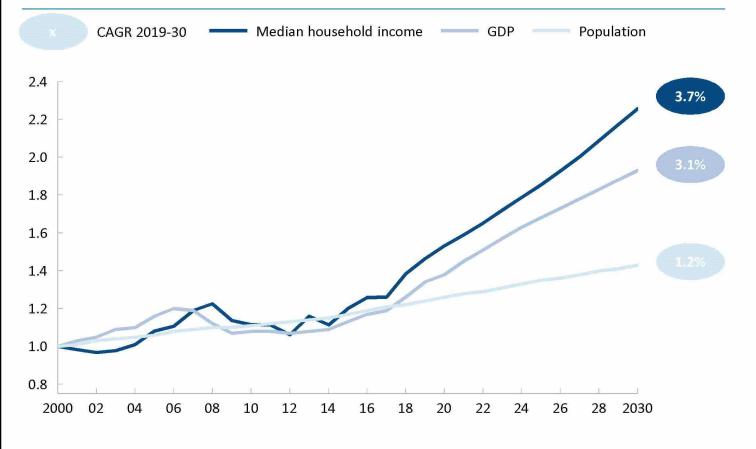
1 Monthly bill after taxes 2 For debt service and city contribution

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## Customer growth likely to continue in the foreseeable future

### **Duval County Specific economic indicators** (Indexed to 2000)



- Customer growth projections considers the U.S. Census Bureau (BOC): Population Estimates, Projections; Moody's Analytics Estimates and Forecasts for Duval County
- Residential customer growth is calculated based on projections for population (primary factor) and median household income (secondary factor)
- Commercial and industrial customer growth is calculated based on GDP projections
- For Duval County through 2030, Moody's Analytics projects GDP and median household income growth to outpace previous decade and outpace US average
- Primary driver of Moody's economics projections is increase in finance and insurance jobs (in US overall and in Jacksonville particularly), with wages ~50% higher than current local average

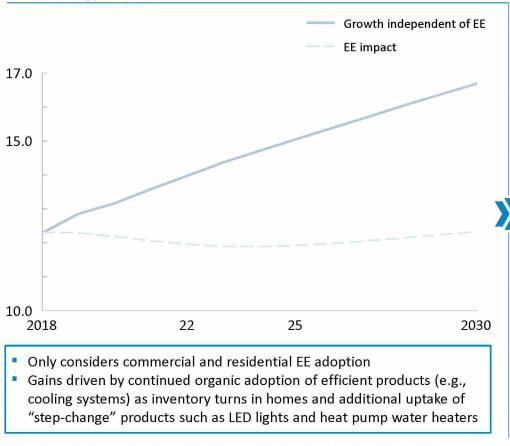
## [Slide 15]

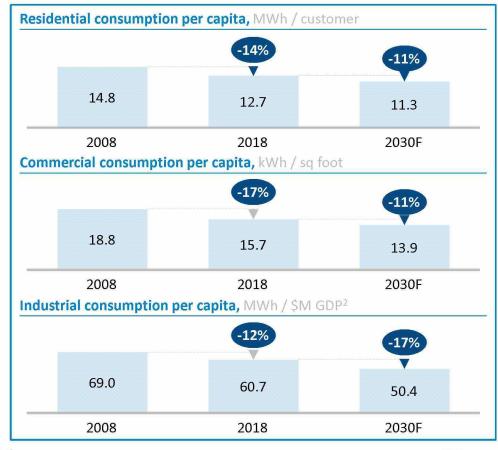
Separate res and commercialInclude kwh and customer growth assumptionsRate increase percentage

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## 2 Energy efficiency momentum is the largest driver of energy sales reductions, consistent with US utility trends

Annual energy sales, 1 thousand MWh







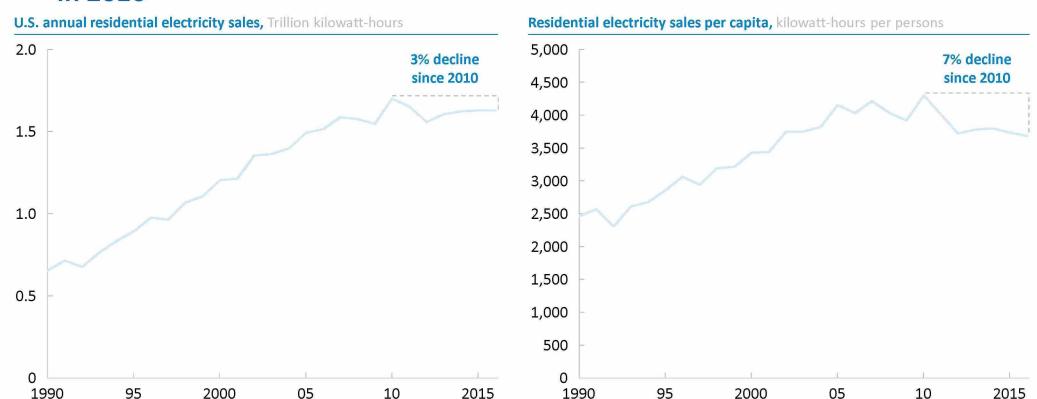
Natural EE improvements with new products will drive up EE; consumer choices regarding new water and space heating technologies can have outsize impact on efficiency



1 ECS breakdown, South Atlantic, % 2 2013 JEA customer survey did not cover heat pump water heater penetration or residential heater age

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# 2 National residential trends highlight declining use per capita after peaking in 2010



- Per-capita sales have declined since 2010, a trend which is forecast to continue
- These widespread efficiency gains are expected to drive further declines, even as electrification (e.g., of vehicles) increased demand

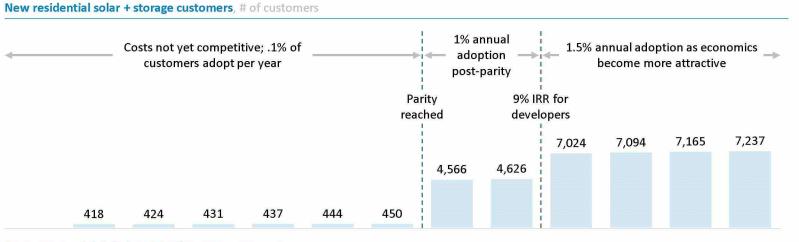
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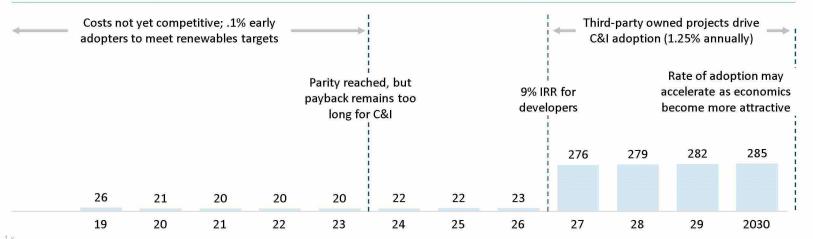
## 3 Customer needs will drive choice of DG system

	% of total sales	<b>Customer characteristics</b>	Considerations for DG	DG system modelled
Residential	44	<ul> <li>Typical energy use: 1,000 kWh/month</li> <li>69% single family homes</li> <li>31% of homes built after 2000 (vs. 19% in US)</li> </ul>	<ul> <li>Will consider solar DG once economic</li> <li>Typically generate more energy than consumed; storage needed to derive full value from solar</li> <li>Value attributed to backup power provided by storage</li> </ul>	Solar plus storage
Commercial	33	<ul> <li>Average peak demand         &lt; 1000 kW</li> <li>Peak demand typically         occurs midday</li> <li>Largest customers include         retail chain operators and         campuses</li> </ul>	<ul> <li>Will consider solar DG once economic, with short payback period</li> <li>Will consider third-party installation in exchange for reduced electricity costs</li> <li>Energy needs typically too large for solar to fully offset; storage consideration typically separate</li> </ul>	Solar alone
Industrial	22	<ul> <li>Average peak demand &gt; 1000 kW</li> <li>Peak demand varies</li> <li>Largest customers include factories and hospitals</li> </ul>	<ul> <li>Will consider solar DG once economic, with short payback period; lower electric rates make solar economics poorer<sup>1</sup></li> <li>CHP may be economical for some customers with opportunity to increase operational efficiency (e.g., coincident heat and power loads)</li> <li>Customers are unlikely to build out full DG for resilience</li> </ul>	Solar alone CHP

# 3 Solar adoption rates accelerate as economics improve for stakeholders







- Uptake is expected to increase as economics become viable for various stakeholders (e.g., system owners, developers)
  - Rates of adoption are also expected to increase as parties become familiar with markets and are able to achieve better economics (e.g., lower risk, lower cost, potential for higher electricity prices)
- These trends will continue beyond the forecast period as some features become standard parts of upgrades and new homes (e.g., solar rooftops, mandated solar for new homes in California)



3 Residential DG is attractive for homeowners whereas commercial is attractive for 3rd party developers

3 Countrywide trends provide indication of potential uptake after Jacksonville residential/C&I solar pricing reaches parity

kesidential adoption increase from 1% to 1,5% per year as developer ikk reaches x%

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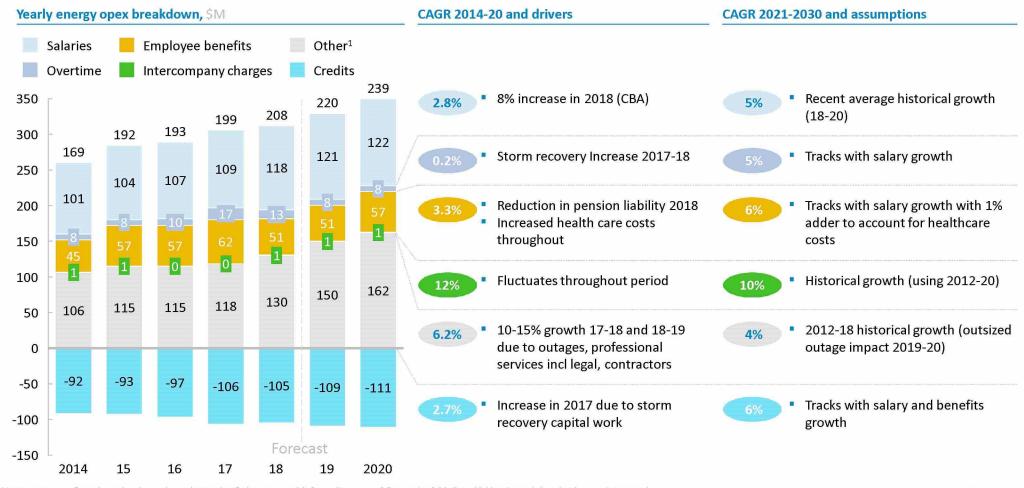
4 CHP economics for a generalized JEA industrial customer are not compelling, consistent with recent US installation history

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5 30k EVs expected in in JEAs territory by 2030 based on EV modeling and penetration today

# 6 Energy opex breakdown and assumptions



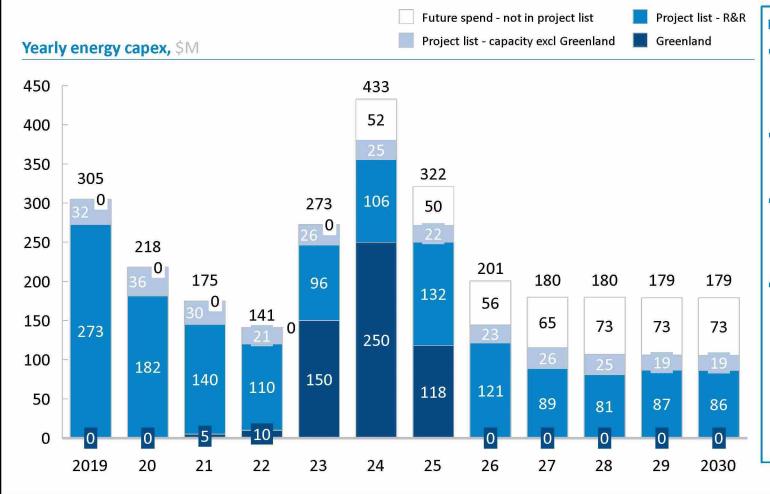
rials & supplies

Expected to fall in line with historic trends (e.g., barring one-time event

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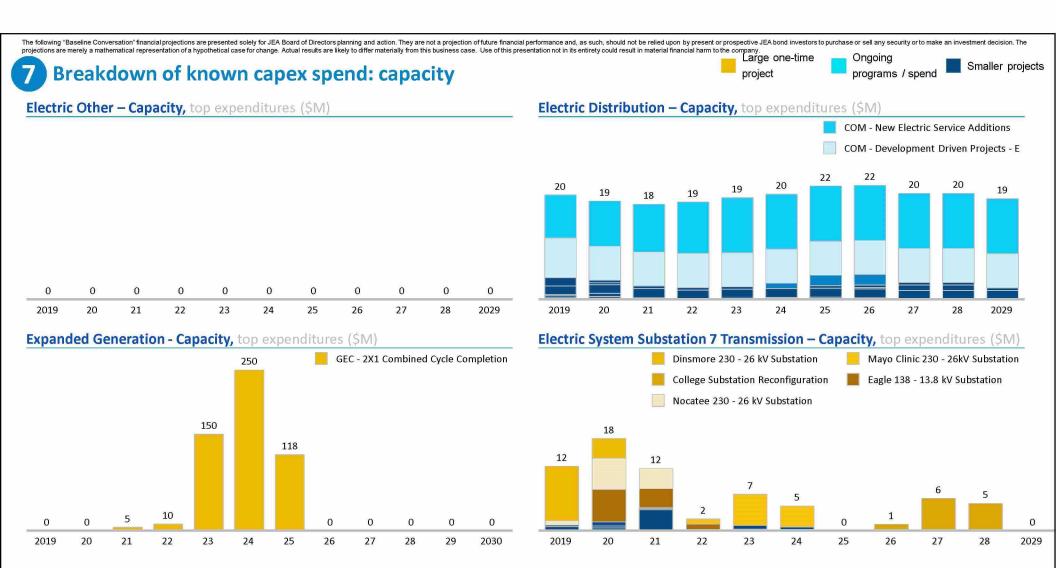
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# 7 Energy capex breakdown and assumptions



#### **Key assumptions:**

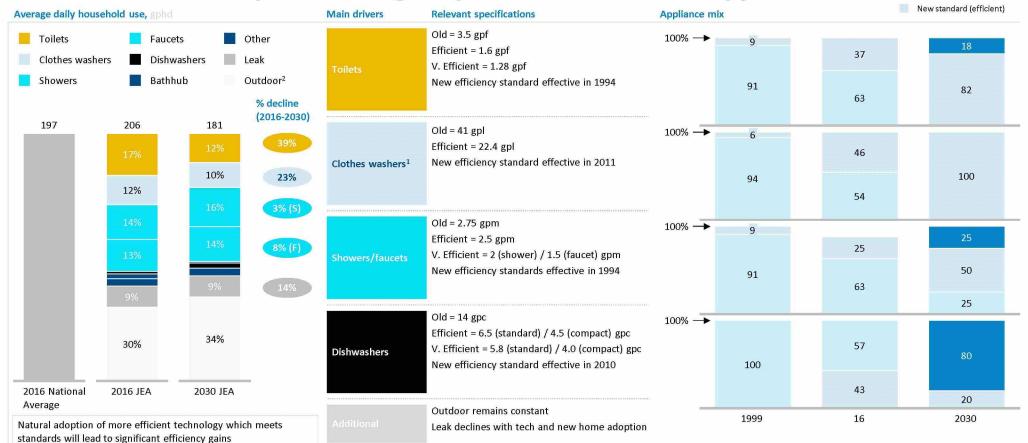
- Greenland CC replacement capacity project cost and schedule in line with IRP base case (\$518M to be completed FY25)
- FY19-23 capacity and R&R spend based on current capital budget planning project list
- FY24-30 capacity and R&R spend based on current project list, with unspecified future spend added to bring each category in line with FY19-23 average
- Projects currently not on project list that could make up future spend include:
  - Resiliency / grid hardening investments
  - Grid modernization (e.g. AMS, remote monitoring and automation)
  - Communications infrastructure



The following "Baseline Conversation" financial projections are presented solely for JEA Board of Directors planning and action. They are not a projection or truture financial periormiance and, as sour, should not be considered and projections are merely a mathematical representation of a hypothetical case for change. Actual results are likely to differ materially from this business case. Use of this presentation not in its entirety could result in material financial harm to the company.

Large one-time The following "Baseline Conversation" financial projections are presented solely for JEA Board of Directors planning and action. They are not a projection of future financial performance and, as such, should not be relied upon by present or prospective JEA bond investors to purchase or sell any security or to make an investment decision. The Breakdown of known capex spend: R&R Smaller projects programs / spend project Electric Other - R&R, top expenditures (\$M)1 Electric Distribution - R&R, top expenditures (\$M) **RES - Solar Farm Land Acquisition** TS - Projects - E Electric Meters - 2-Way Meter Conversion TS - Oracle C2M Implementation SAIDI Improvement Plan (SIP) Capital Administrative Overhead- Electric Electric Distribution Maintenance Capital Upgrades Fleet - Replacement - E Electric System Generation - R&R, top expenditures (\$M) Electric Substation and Transmission - R&R, top expenditures (\$M) BBGS - B53 AGP Upgrade - Major Inspection 69kv - 663 line rebuild SouthWest Substation - Substation BBGS - B52 AGP Upgrade - Major Inspection SouthWest Substation-Transmission Pecan Park Area Substation BBGS - B52, B53 AGP Upgrade - Spare Parts Pecan Park Area Transmission GEC to Bartram 230 kV Circuit 909 Addition NGS - Byproduct Storage Area II **BBGS - AGP Capital Improvements** 

9 In the absence of action taken by JEA, water efficiency gains will continue to take place through replacement of indoor appliances



L Assumes standard washer to remain consistent with relative impact in report 2 Outdoor use assumed constant barring incentive or behavioral change

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Energy Star (very efficient)

# 9 Drivers of water savings

### **New Regulatory Standards and Flows**

Types of use	Pre-Regulatory Flo	w <sup>1</sup>	New Standard (maxin	num)	Federal Standard	Year effective	WaterSense/Energy Star Current Specification+	
Toilets	3.5 gpf		1.6 gpf	F	U.S. Energy Policy Act	1994	1.28 gpf	
Clothes washers	41 gpl (14.6 WF)		~26.6 gpl (9.5 WF)		Energy Independence and Security Act of 2007	2011	~22.4 gpl (8.0 WF)	
Showers	2.75 gpm	4	2.5 gpm at 80 psi	V <sup>©</sup>	U.S. Energy Policy Act	1994	2.0 gpm at 20 psi	
Faucets	2.75 gpm	115	2.5 gpm at 80 psi (1.5 gpm)	A	U.S. Energy Policy Act	1994	1.5 gpm at 60 psi	
Dishwashers	14.0 gpc		6.5 gpc for standard; 4.5 gpc for compact		Energy Independence and Security Act of 2007	2010	5.8 gpc for standard; 4.0 gpc for compact	

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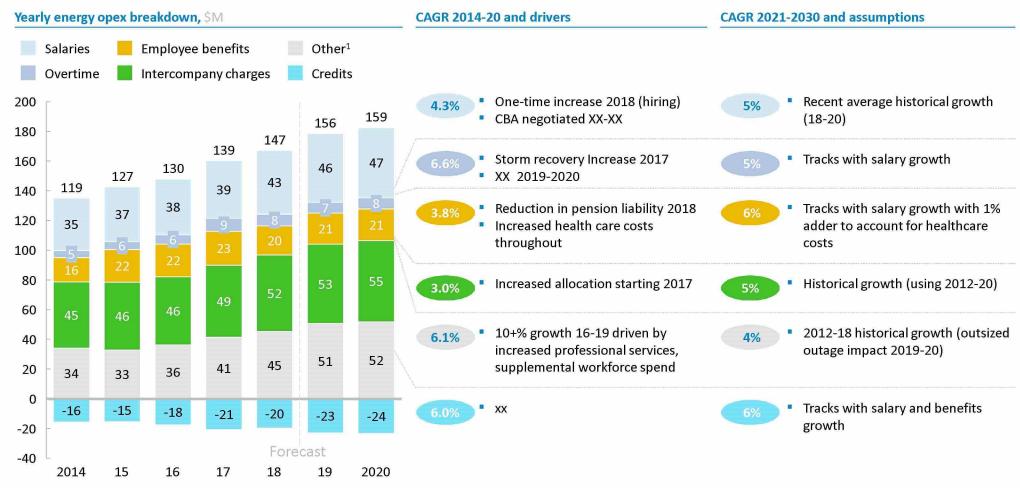
- Gpf: gallons per flush
- Gpl: gallons per load
- Gpc: gallons per cycle
- W.F: Water factor or gallons per cycle per cubic feet capacity of the washer

Average estimated gallons per load and water factor

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## 10 Water opex breakdown and assumptions



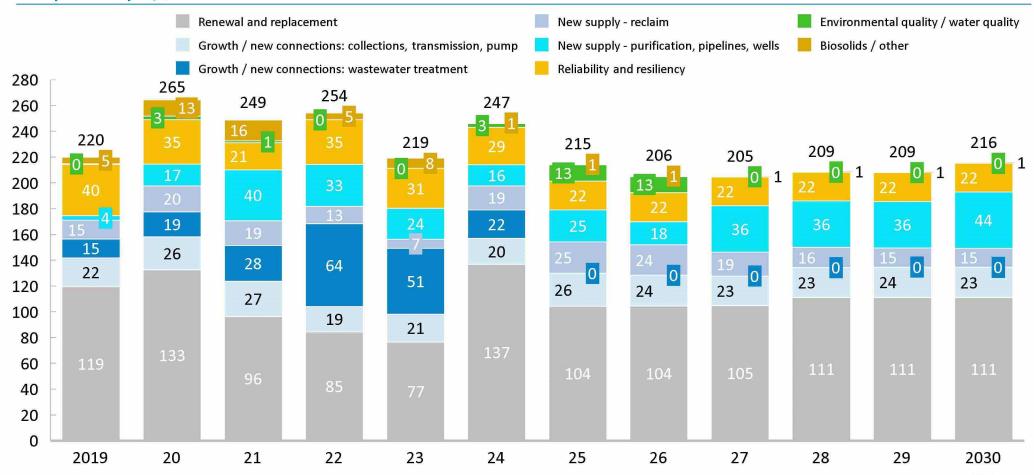
Interest, contracts & contingencies, city services, other services & charges, materials & supplie

2 Expected to fall in line with historic trends (e.g., barring one-time events

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# **111** Water capex breakdown

Yearly water capex, \$M



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# 111 Water capex breakdown and assumptions

Growth / new connections – wastewater treatment  Growth / new connections – wastewater treatment  Growth / new connections – collection, transmission, pump  Project list categorized by Capital Budget Planning  Project list from Planning added to forecast  New supply – reclaim (including storage, new connections)  New supply – purification, pipelines, wells, other  TWMP, Rivertown, Nocatee South Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22)  Resiliency and reliability  Previously categorized by CBP  Average yearly spend for 2019-24 assumed for all years  Average yearly spend for 2019-24 assumed for all years  Buckman BNR phase 2  12  12  12  132  132  132  133  134  135  136  137  138  139  130  130  130  130  130  130  130	Category	2019-24 assumptions	2025-2030 assumptions	<b>Total 2019-2030 spend,</b> \$M, % of total	
wastewater treatment  Southwest, Nassau)  expansion assumed needed  Growth / new connections – collection, transmission, pump  Project list categorized by Capital Budget Planning  Froject list from Planning added to forecast  TWMP, Rivertown, Nocatee South Water Repump; purification, pipelines, wells, other  TWMP, Rivertown, Nocatee South Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22)  Tossing - \$75M (FY30-34)  Previously categorized by CBP  Average yearly spend for 2019-24 assumed for all years  Environmental quality / water quality  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements	Renewal and replacement			1,293	48%
Resiliency and reliability  Environmental quality / water quality  Budget Planning  Budget Planning  assumed for all years  Project list categorized by capital budget planning  Froject list categorized by capital budget planning  Froject list from Planning added to forecast  Project list from Planning added to forecast  Project list from Planning added to forecast  Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22)  Previously categorized by CBP  Average yearly spend for 2019-24 assumed for all years  Environmental quality / water quality  Biosolids and other  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements		196		279	10%
storage, new connections)  budget planning  forecast  TWMP, Rivertown, Nocatee South Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22)  Resiliency and reliability  Previously categorized by CBP  Average yearly spend for 2019-24 assumed for all years  Environmental quality / water quality  Biosolids and other  budget planning forecast  Purified water project (phase 3 = 10 MGD (FY25-30), \$200M); 3rd River Crossing - \$75M (FY30-34)  Average yearly spend for 2019-24 assumed for all years  325  12  Buckman BNR phase 2  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  53  29				199	7%
New supply – purification, pipelines, wells, other  Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22)  Resiliency and reliability  Previously categorized by CBP  Average yearly spend for 2019-24 assumed for all years  Buckman BNR phase 2  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  MGD (FY25-30), \$200M); 3rd River Crossing - \$75M (FY30-34)  Average yearly spend for 2019-24 assumed for all years  325  126  327  127  328  327  329  329  320  320  321  321  321  321  322  321  323  325  326  327  327  327  327  328  329  329  320  320  320  320  321  321  321  321				205	8%
Resiliency and reliability  assumed for all years  Environmental quality / water quality  Biosolids and other  Buckman BNR phase 2  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements		Water Repump; purified water phase	MGD (FY25-30), \$200M); 3 <sup>rd</sup> River	327	12%
Project  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  Buckman biosolids conversion upgrades and replacements  53 29	Resiliency and reliability	Previously categorized by CBP		325	12%
Biosolids and other upgrades and replacements upgrades and replacements			Buckman BNR phase 2	32	1%
2 713	Biosolids and other			53	2%
2,713				2	,713

# 11 Post 2030 water capex needs

**DIRECTIONAL COST ESTIMATES** 

