**From:** Anderson, Eric J <eric.j.anderson@jpmorgan.com>

Sent: Saturday, February 17, 2018 5:20 PM

**To:** macem@pfm.com; moored@pfm.com; moored@pfm.com

Cc: Connor, Ian C; Reyes, Henry P; Gredell, Jason; Plunkett, Kevin; Warin, John J

**Subject:** J.P. Morgan follow-up analysis **Attachments:** JEA Water Utility Materials vF.pdf

Mike, David,

On behalf of my team and J.P. Morgan, I wanted to pass along a sincere thank you to the members of the City, JEA and your team for the opportunity to present our assessment of strategic alternatives for JEA. As discussed on Thursday, we have formalized our assessment of the Water System into the attached document. We would very much welcome the opportunity to return to Jacksonsville to take the broader team through this work. Alternatively, we are also happy to do a follow-up conference call, to the extent that a call would be easier/more efficient.

In the meantime, I wanted to highlight a few conclusions from our work on the Water System:

- 1. The Water System is a highly attractive and premium asset with high scarcity value
- 2. We are confident that a sale process for the Water System would be very robust, would include well capitalized and highly motivated buyers, and would drive a premium valuation
- 3. Our preliminary work implies a \$5.0-5.4bn (or more) valuation for the Water System
- 4. From a process perspective, if you determine to launch a process for both the Electric System and the Water System, we would recommend parallel but separate processes for these assets. This will enable each of the systems to be marketed in a targeted manner to the most interested parties. Potential buyers should have the opportunity to submit offers on: i) Electric System, ii) Water System, and/or iii) JEA (both systems). To the extent that buyers selected iii), we would require valuation/specific prices for each asset to drive competition and enable achievement of the City's key objectives.

Separately, to the extent that the city determined to engage J.P. Morgan as its financial advisor for both assets, we would be pleased to offer a fee of 35 basis points of total consideration (which is a ~13% discount to the 40 basis points fee proposal that we made last week for a single asset). As we discussed, this fee would be 100% contingent upon closing of a transaction that the City has approved. We believe that this compensation arrangement completely aligns our incentives and positions us to win together as partners.

Thank you again for your time and consideration of J.P. Morgan as a potential financial advisor to the City for this very important topic. We would be honored to have the opportunity to work with the City.

We look forward to your response and for the opportunity to take the broader team through the attached analysis.

Regards,

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February 17, 2018







City of Jacksonville / JEA Strategic Discussion Follow-up water utility analysis





J.P.Morgan

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| One of the largest public water and wastewater utilities in the U.S. | <ul> <li>Large water and wastewater system in an attractive market that will be coveted by large and well capitalized potential buyers</li> <li>341,016 water and 246,336 wastewater customers</li> <li>Water System rate base equivalent: \$2740mm<sup>1</sup></li> <li>2017 customer sales of over 60,000 kgal</li> </ul>  |
|--|--|
| Scarcity value   | <ul> <li>Unique privatization opportunity; access to this type of water opportunity is very rare</li> <li>Must have asset for investor owned water utilities that continue to struggle with deteriorating customer metrics</li> </ul>  |
| Meaningful growth potential  | <ul> <li>Over \$2,000mm of projected capital expenditures for the Water System over the next decade</li> <li>Fragmented Florida market with over 130 investor and community-owned water and wastewater utilities presenting a unique opportunity to acquire strategically located systems and customers</li> <li>Additional expansion opportunities for advanced metering infrastructure, remote monitoring and control, reuse infrastructure and distribution / plant rationalization</li> <li>Efficiencies related to separation from JEA resulting in the elimination of various allocation and services arrangement that currently exist</li> <li>Cost savings potential creates headroom for future investment</li> </ul>           |
| Attractive,<br>expanding<br>Jacksonville<br>market                   | <ul> <li>Most populous city in Florida and the largest city by land in the contiguous United States with a metro population of over 1.6 million<sup>2</sup></li> <li>Three strategic naval air stations within the city limits</li> <li>One of six trade centers in the state of Florida</li> <li>Comparatively low cost of living among the five major metropolitan statistical areas in Florida</li> <li>The City of Jacksonville has experienced robust employment growth over the last 8 years and has a below average unemployment rate at 3.6% relative to cities of similar size within Florida and nationally<sup>2</sup></li> <li>Significant expansion opportunities under development will continue to fuel growth</li> </ul> |

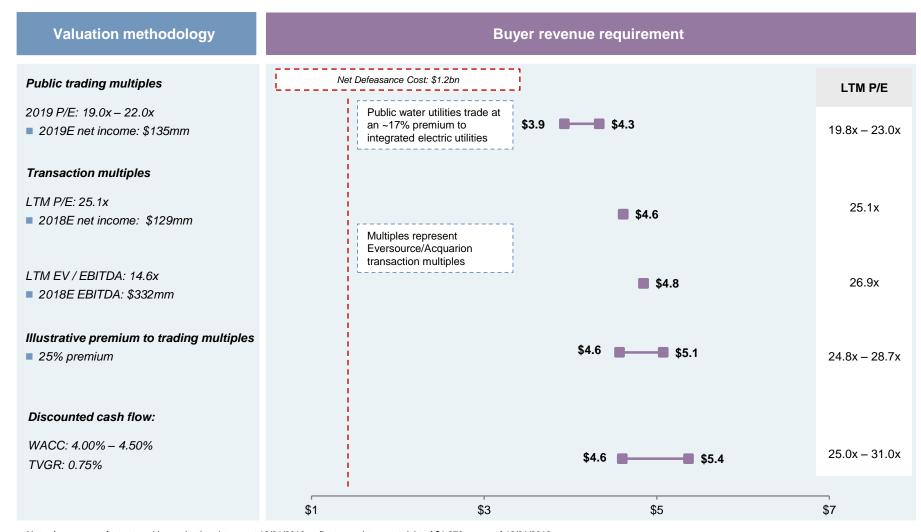
 $<sup>^{\</sup>rm 1}$  Source: JEA Annual Report 2017, end of FY2017, Net Plant in Service + CWIP  $^{\rm 2}$  Source: Bureau of Labor Statistics, data as of November 2017

#### Potential buyer concerns should be proactively mitigated throughout the process

|                     | Potential concerns   | Mitigants  |
|---------------------|--|--|
| Privatization       | <ul> <li>Potential concern about public/political<br/>commitment to a potential sale of a<br/>municipal asset</li> </ul>                 | ✓ Emphasize the strategic/financial/other objectives that are motivating a sale ✓ Demonstrate "buy-in" from all relevant stakeholders to the extent possible ✓ Identify a visible path to obtaining timely and efficient transaction approvals   |
| Rate increase       | <ul> <li>Customer reaction to 10-20% rate increase<br/>and community / local advocacy<br/>intervenors in the approval process</li> </ul> | <ul> <li>✓ Clear articulation of the long term benefits to ratepayer and the community</li> <li>✓ Commitment by the City and JEA to the process</li> <li>✓ Buyer obligations to minimize the potential impact to the ratepayers and investment / commitment to community development</li> <li>✓ Water rate increase offset by decrease in Electric System rates, significant cash proceeds to the City from the sale of the Electric and Water systems, and increased annual revenues to the City</li> </ul> |
| Water rights        | Complex Florida laws related to water rights and use and the multiple layers of jurisdiction and regulation                              | <ul> <li>✓ Movement in recent years to streamline laws and regulation</li> <li>✓ Concerted effort by PSC and State and local agencies to improve oversight and reduce bureaucracy related to water rights, regulation and resource management and permitting</li> <li>✓ Action by the City and key decision making bodies to establish clear owner rights, authority, remedies and jurisdiction related to water use and delivery</li> </ul>   |
| Long term<br>growth | While Jacksonville is currently in an expansionary phase, customer use is continuing to decrease consistent with industry trends         | <ul> <li>✓ Significant rate base expansion through currently identified capital programs</li> <li>✓ Expansion of existing capital programs to address the loss of share infrastructure and cost savings related to those investments</li> <li>✓ Capital improvements mandated by the PSC as a new regulated service provider in Florida</li> </ul>   |
| Pension             | <ul> <li>Pension/OPEB currently underfunded by approximately ~\$200mm</li> </ul>   | <ul> <li>✓ Regulatory construct allows a buyer to recover pension/OPEB costs in rates mitigating financial risk</li> <li>✓ Rising interest rate environment to mitigate underfunded exposure</li> </ul>  |

#### Preliminary illustrative JEA valuation summary – Firm value (\$bn)

#### JEA Water System



Note: Assumes perfect ratemaking, valuation date as at 12/31/2018, reflects regulatory net debt of \$1,370mm as of 12/31/2018 Source: Company filings, 10-yr company model, subject to change and further due diligence

Net Defeasance cost is equal to \$1.47bn plus defeasance cost \$0.14bn less cash of \$0.47bn

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#### Indicative value to the City of Jacksonville and ratepayers

| Sources and uses at various purchase prices (\$mm) |           |           |           |           |
|--|-----------|-----------|-----------|-----------|
|  |           |           |           |           |
| Purchase price of Water System                     | \$4,000   | \$4,500   | \$5,000   | \$5,500   |
| Par value of debt                                  | (\$1,478) | (\$1,478) | (\$1,478) | (\$1,478) |
| Defeasance Premium                                 | (\$137)   | (\$137)   | (\$137)   | (\$137)   |
| Total defeasance cost                              | (\$1,615) | (\$1,615) | (\$1,615) | (\$1,615) |
| Less: Pension / OPEB                               | (\$211)   | (\$211)   | (\$211)   | (\$211)   |
| Less: Swap Unwind Costs                            | (\$24)    | (\$24)    | (\$24)    | (\$24)    |
| Plus: Cash   | \$448     | \$448     | \$448     | \$448     |
| Gross proceeds to the City                         | \$2,598   | \$3,098   | \$3,598   | \$4,098   |

Source: J.P. Morgan estimates and JEA financial reports as of 9/30/17

#### Water System status quo (\$mm)

Current sources of revenue:

- JEA transfer payment
- Franchise Fee

Existing transfer payment and franchise fees are passed through and reflected in customer rates

City currently provides backstop WS portion of City Total Pension / **OPEB Liability** 



#### Pro forma for privatization (\$mm)

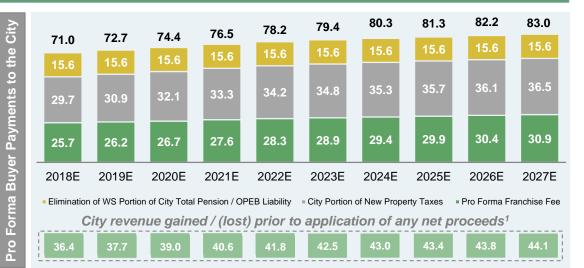
Pro forma sources of revenue:

- Franchise Fee
- City's share of new property taxes
- Elimination of WS portion of City Total Pension / OPEB Liability

#### \$412mm in revenue gained<sup>2</sup>



Additional \$3bn+ in upfront net proceeds



**Drivers** 

- Franchise fee would be increased to 6.0%
- Of the new property taxes, 11.44 mills will be directly attributable to the City
- Transfer Water System pension and OPEB liability to buyer
  - Eliminating the Water System's share of JEA's net pension liability eliminates ~\$15.6mm of annual funding obligations

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## Process Overview – Concurrent, parallel sale process for i) Water System and ii) Electric System

- If the City decides to pursue a sale of both the Water System and Electric System, J.P. Morgan recommends running two independent processes that would be conducted in parallel
- A sales process for both systems would have the same overall structure/timing as the process for a single system sale
- Both sales processes would run on the same timelines with alignment around major milestones namely, process launch, first round bid deadline, and second round bid deadline
- Potential bidders would be allowed to bid on i) Electric System, ii) Water System, iii) JEA
  - Those submitting for the Electric and Water System would be required to breakout their bid for each system
- Benefits to running separate though concurrent processes include:
  - Maximizes value by broadening the pool of buyers to those interested in only one of the systems
  - Allows bidders who see value in JEA as a single platform to bid for all of JEA
    - Compelling bidders to break out their bids facilitates comparison to single-system bids, increasing competition and driving value
- Given the expanded scope and complexity of marketing both assets concurrently, J.P. Morgan emphasizes the need for extensive and adequate preparation prior to process launch

#### Landscape of potential JEA Water System acquirors



CITY OF JACKSONVILLE

# DISCUSSION MATERIALS

#### Detailed review of preliminary Tier I buyer universe

| Tier I buyers                    | ;                 |                    |                      |          |                                      |  |   |
|----------------------------------|-------------------|--------------------|----------------------|----------|--------------------------------------|--|---|
| Company                          | Owns water assets | Mkt cap.<br>(\$bn) | Firm value<br>(\$bn) | 2019 P/E | Ratings & Outlook<br>(S&P / Moody's) | Recent Power & Utility M&A   | Select assets in Florida                                  |
| NEXT <b>era</b><br>ENERGY        |                   | \$69.9             | \$104.4              | 17.7x    | A-/Stable Baa1/Stable                | <ul><li>Oncor</li><li>Hawaiian Electric</li></ul>  | ■ Florida Power & Light                                   |
| DUKE<br>ENERGY.                  |                   | \$53.4             | \$106.4              | 15.2x    | A-/Stable Baa1/Negative              | <ul><li>Piedmont Natural Gas</li><li>International generation divestiture</li></ul>                            | <ul><li>Duke Energy Florida</li></ul>                     |
| Dominion                         |                   | \$47.9             | \$86.7               | 17.3x    | BBB+/Negative Baa2/Negative          | <ul><li>SCANA</li><li>Questar</li></ul>  | None  |
| Southern<br>Company              |                   | \$44.6             | \$95.2               | 14.3x    | A-/Negative Baa1/Negative            | <ul><li>Elizabethtown Gas divestiture</li><li>Southern Natural Gas pipeline<br/>(50%)</li></ul>                | <ul><li>Gulf Power Co.</li><li>Florida City Gas</li></ul> |
| national <b>grid</b>             |                   | \$35.2             | \$80.4               | 12.2x    | A-/Stable Baa1/Stable                | <ul><li>National Grid Gas Distribution<br/>divestiture</li><li>Dominion Midstream minority<br/>stake</li></ul> | None  |
| American Wate                    | er 🗸              | \$13.9             | \$21.3               | 22.1x    | A/Stable A3/Stable                   | <ul><li>Shorelands Water Co</li><li>Water Solutions</li></ul>  | None  |
| CenterPoint .<br>Energy          |                   | \$11.5             | \$19.0               | 16.9x    | A-/Stable Baa1/Stable                | _  | None  |
| Emera                            |                   | \$7.4              | \$19.8               | 14.8x    | ■ BBB+/Stable                        | <ul><li>TECO</li><li>ICD Utilities minority stake</li></ul>  | <ul><li>Tampa Electric</li><li>Peoples Gas</li></ul>      |
| AQUA.                            | ✓                 | \$6.0              | \$8.1                | 22.3x    | ■ A+/Stable                          | Superior Water   | None  |
| ALGONQUIN Power & Utilities Corp | ). <b>~</b>       | \$4.4              | \$8.2                | 16.3x    | ■ BBB/Stable                         | <ul><li>Atlantica Yield stake</li><li>Empire District</li></ul>  | None  |

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#### Summary Fee Proposal

- The J.P. Morgan team is committed to providing the highest quality execution to the City and is interested in working to structure a compensation arrangement that addresses the needs and objectives of both parties while appropriately compensating J.P. Morgan for the resources that the firm will invest in this process
- Notwithstanding our expectation that there will be a significant amount of time and effort committed to the preparation and execution phase of the engagement, our proposed fee structure is completely contingent upon the successful closing of a transaction
  - This commonly-used structure is designed to align the interests of the City with the interests of J.P. Morgan who assume compensation risk associated with an assignment that ultimately does not conclude in a transaction closing
  - Fee break-points (see below) incent J.P. Morgan to realize the highest possible transaction proceeds for the City and its constituents subject to also satisfying the non-financial objectives of the City
- The proposed fee is based on our previous experience on similar types of transactions, a detailed review of publicly-disclosed fee information for similar transactions, and our careful judgment of the resource commitment and potential term of the assignment

|                                     | Electric system only | Water system only | Electric & Water system |
|-------------------------------------|----------------------|-------------------|-------------------------|
| Broker fee – % of Transaction value | 40bps                | 40bps             | 35bps                   |

- To the extent that the City determines to engage J.P. Morgan to sell both the Electric System and the Water System, we propose a fee of 35bps which represents a 12.5% discount to the fee for a single asset
- In addition to the Advisory Fee, JEA agrees to reimburse J.P. Morgan for, and J.P. Morgan will separately bill, its reasonable costs and expenses
- J.P. Morgan would be willing to discuss an alternative fee structure if the City desires such an arrangement

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#### Agenda

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DISCUSSION MATERIALS

#### Revenue requirement comparison: JEA Water System standalone vs. privatization

| Revenue requirement<br>build up (\$mm)   | Standalone<br>JEA Water System | Buyer revenue<br>requirement <sup>2</sup> |        |
|--|--------------------------------|---|--------|
|  | 2018E                          | 2018E                                     |        |
| Gross revenue requirement                | 456                            | 559                                       |        |
| % Premium / (Discount) to Standalone JEA | -                              | 22.5%                                     |        |
| O&M                                      | (155)                          | (140)                                     |        |
| Other                                    | (14)                           | 0   |        |
| Operating income                         | 286                            | 419                                       |        |
| State utility taxes and franchise fees   | (11)                           | (74)                                      |        |
| Other                                    | 27                             | 0 <b>ROE</b>                              | drives |
| EBITDA                                   | 303                            | 345 rev                                   | enue   |
| D&A                                      | (138)                          | (103) <b>requi</b>                        | rement |
| EBIT                                     | 164                            | 242                                       |        |
| Total contributions                      | (4)                            | 0   |        |
| Pre-tax interest expense                 | (57)                           | (0)                                       |        |
| Corporate income tax                     | 0                              | (\$50)                                    |        |
| Net position / Net income                | 104                            | 192                                       |        |
| Return on regulated equity               | -                              | 10.4%                                     | ,      |

Source: Management projections and JPM estimates, subject to change and further due diligence; Florida Public Service Commission

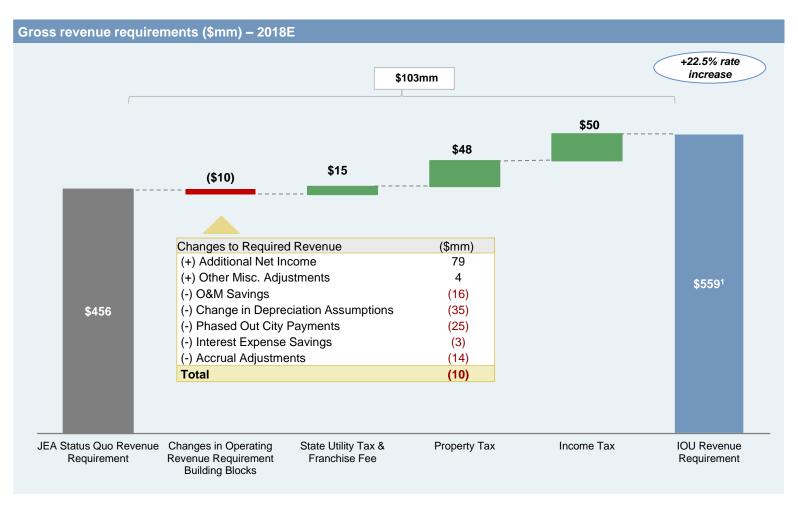
CITY OF JACKSONVILLE

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<sup>&</sup>lt;sup>1</sup> Management projected revenue requirements remains in place post transaction

<sup>&</sup>lt;sup>2</sup>50% equity / debt regulated rate base capitalization, target ROE of 10.35% and cost of debt of 4.0%

## Illustrative JEA Water System revenue requirement under IOU equivalent projections



Source: Management projections and JPM estimates, subject to change and further due diligence \$^150\% / 50\% equity / debt regulated rate base capitalization, target ROE of 10.35\% and cost of debt of 4.0\%

#### JEA WS public trading multiples

| Pub    | lic trading multiples              |          |            |                        |                    |       |            |       |        |              |        |        |          |           |        |       |        |         |
|--------|------------------------------------|----------|------------|------------------------|--------------------|-------|------------|-------|--------|--------------|--------|--------|----------|-----------|--------|-------|--------|---------|
|        |                                    |          |            |                        |                    | Mar   | ket Value1 | 2     | Ente   | rprise value | 1,3    | 2018E  | ı        | Long term |        | 2018E | Price/ | Ratings |
|        |                                    | Price at | % of 52- M | larket Value           | Enterprise         | 2018E | 2019E      | 2020E | 2018E  | 2019E        | 2020E  | Payout | Dividend | growth    | Total  | PEGY  | Book   | (S&P/   |
| Ticker | Company                            | 02/09/18 | Wk High    | of equity <sup>2</sup> | value <sup>3</sup> | EPS   | EPS        | EPS   | EBITDA | EBITDA       | EBITDA | ratio  | yield    | rate1     | return | ratio | Value  | Moodys) |
| AWK    | American Water Works Company, Inc. | \$77.94  | 84.4%      | \$13,935               | \$21,313           | 23.7x | 22.1x      | 20.8x | 11.6x  | 10.9x        | 10.2x  | 54.1%  | 2.1%     | 7.4%      | 9.5%   | 2.48x | 2.52x  | A/A3    |
| WTR    | Aqua America                       | 33.70    | 85.2%      | 5,998                  | 8,052              | 23.6  | 22.3       | 19.8  | 15.5   | 14.7         | 13.1   | 60.1%  | 2.4%     | 5.0%      | 7.4%   | 3.17  | 3.09   | A+/NR   |
| CWT    | California Water Service Group     | 37.85    | 82.0%      | 1,817                  | 2,540              | 26.8  | 25.2       | 23.7  | 11.6   | 10.6         | 9.9    | 52.4%  | 2.0%     | 6.0%      | 8.0%   | 3.36  | 2.64   | A+/NR   |
| AWR    | American States Water Company      | 52.19    | 87.0%      | 1,925                  | 2,285              | 29.0  | 27.3       | NA    | 12.7   | 11.9         | NA     | 58.0%  | 2.0%     | 5.3%      | 7.3%   | 3.98  | 3.64   | A+/NR   |
| SJW    | SJW Corp.                          | 52.97    | 76.4%      | 1,097                  | 1,534              | 21.0  | 19.4       | NA    | NA     | NA           | NA     | NA     | 2.1%     | 4.9%      | 7.0%   | 2.99  | 2.40   | A/NR    |
| Median |                                    |          | 84.4%      |                        |                    | 23.7x | 22.3x      | 20.8x | 12.1x  | 11.4x        | 10.2x  | 56.1%  | 2.1%     | 5.3%      | 7.4%   | 3.17x | 2.64x  |         |
| Mean   |                                    |          | 83.0%      |                        |                    | 24.8x | 23.3x      | 21.4x | 12.8x  | 12.0x        | 11.1x  | 56.2%  | 2.1%     | 5.7%      | 7.9%   | 3.20x | 2.86x  |         |

Source: FactSet as of 2/9/2018, company filings

1 EPS, 5-year projected EPS growth and EBITDA estimates from I/B/E/S and equity analyst research reports

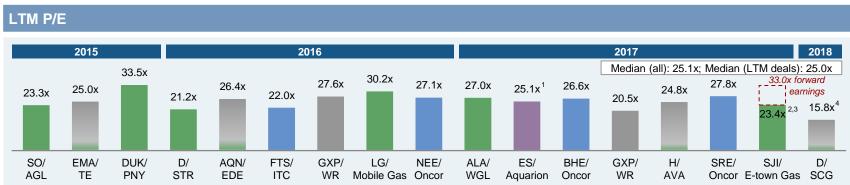
2 Based on diluted shares outstanding using the treasury stock method

<sup>&</sup>lt;sup>3</sup> Enterprise value equals market value plus total debt, preferred stock, capital leases and minority interest net of cash and equivalents

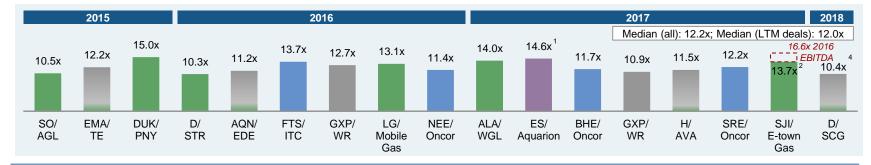
#### Utility M&A transactions

T&D Gas LDC Integrated Water





#### **FV / LTM EBITDA**



#### FV / RAB



<sup>&</sup>lt;sup>1</sup> Based on equity research estimate of \$35mm 2016 year end net income and \$115mm 2016 year end EBITDA

multiple is 13.6x and FV / LTM EBITDA is 9.5x. Includes add-backs for impairments

<sup>2</sup> Net of ~\$300mm tax benefit

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#### Illustrative discount cash flow analysis – Water System Buyer revenue requirement

| Summary (\$mm)  |               |                              |                  |         |            |            |      |                  |          |         |         |         |             |                           |       |
|---|---------------|------------------------------|------------------|---------|------------|------------|------|------------------|----------|---------|---------|---------|-------------|---------------------------|-------|
|   |               |                              | 2018E            | 2019E   | 2020E      | 2021       | E 20 | )22E             | 2023E    | 20      | 24E     | 2025E   | 2026E       | 2027E                     | TV    |
| Revenue requirement   |               |                              | \$558            | \$569   | \$580      | \$60       | ) \$ | 616              | \$629    | \$6     | 640     | \$651   | \$662       | \$672                     | \$677 |
| % growth  |               |                              |                  | 1.9%    | 2.0%       | 3.3%       | 2.   | .7%              | 2.1%     | 1.8     | 3%      | 1.7%    | 1.6%        | 1.6%                      | 0.8%  |
| EBITDA  |               |                              | \$332            | \$346   | \$360      | \$37       | 3 \$ | 384              | \$391    | \$3     | 398     | \$404   | \$410       | \$416                     | \$419 |
| % margin  |               | ;                            | 59.5%            | 60.8%   | 62.0%      | 62.2%      | 62.  | .3%              | 62.3%    | 62.2    | 2%      | 62.1%   | 62.1%       | 62.0%                     | 62.0% |
| Less: D&A   |               |                              | (103)            | (107)   | (111       | ) (11      | 5) ( | (119)            | (122     | ) (1    | 125)    | (128)   | (131)       | (134)                     | (126) |
| % of capex  |               | •                            | 44.9%            | 45.0%   | 42.9%      | 47.9%      | 54.  | .7%              | 64.1%    | 65.8    |         | 67.4%   | 69.1%       | 70.8%                     | 90.0% |
| EBIT  |               |                              | \$229            | \$239   | \$249      | \$25       | 3 \$ | 265              | \$270    | \$2     | 273     | \$276   | \$279       | \$282                     | \$293 |
| Less: Taxes   |               |                              | (61)             | (63)    | (66        | , ,        | ,    | (70)             | (71      | •       | (72)    | (73)    | (74)        | (75)                      | (78)  |
| Tax rate (%)  |               |                              | 26.5%            | 26.5%   | 26.5%      |            |      | .5%              | 26.5%    | 26.     | 5%      | 26.5%   | 26.5%       | 26.5%                     | 26.5% |
| NOPAT   |               |                              | \$169            | \$176   | \$183      |            |      | 195              | \$198    |         | 201     | \$203   | \$205       | \$207                     | \$216 |
| % margin  |               | ;                            | 30.2%            | 30.9%   | 31.5%      | 31.6%      | _    | .6%              | 31.5%    | 31.4    |         | 31.2%   | 31.0%       | 30.8%                     | 31.9% |
| Plus: D&A   |               |                              | 103              | 107     | 111        |            |      | 119              | 122      |         | 125     | 128     | 131         | 134                       | 126   |
| % of capex  |               | •                            | 44.9%            | 45.0%   | 42.9%      | 47.9%      |      | .7%              | 64.1%    | 65.8    |         | 67.4%   | 69.1%       | 70.8%                     | 90.0% |
| Plus: Increase in DTLs  |               |                              | 2                | 31      | 30         |            |      | 29               | 27       |         | 26      | 24      | 25          | 26                        | 0     |
| % of D&A  |               |                              | 2.2%             | 28.9%   | 27.2%      | 25.8%      |      | .2%              | 22.5%    | 20.     |         | 19.0%   | 19.2%       | 19.6%                     | 0.0%  |
| Less: Capex   |               |                              | (229)            | (237)   | (259       | ,          |      | (217)            | (190     |         | 190)    | (190)   | (190)       | , ,                       | , ,   |
| % sales   |               | •                            | 41.0%            | 41.7%   | 44.6%      | 40.0%      | 35.  | .2%              | 30.2%    | 29.1    | 7%      | 29.2%   | 28.7%       | 28.3%                     | 28.3% |
| Less: AFUDC   |               |                              | 0                | 0       | 0          |            |      | 0                | 0        |         | 0       | 0       | 0           | 0                         | 0     |
| % sales   |               |                              | 0.0%             | 0.0%    | 0.0%       |            |      | .0%              | 0.0%     |         | 0%      | 0.0%    | 0.0%        | 0.0%                      | 0.0%  |
| +/- Change in net working capital   |               |                              | (6)              | (9)     | (9         |            |      | (8)              | (7       |         | (6)     | (5)     | (4)         |                           | 0     |
| % of change in sales  |               |                              |                  | (86.1%) | (75.5%     | , ,        | , ,  | .8%)             | (55.2%)  | •       |         | (46.0%) | (41.6%)     | (34.0%)                   | 0.0%  |
| Unlevered FCF for discounting   |               |                              | \$38             | \$67    | \$56       | \$8        | 5 \$ | 5117             | \$150    | \$      | 155     | \$160   | \$167       | \$174                     | \$202 |
| PV FCF PV of  | terminal valu | ıe (\$mm)                    |                  | Firm va | lue (\$mm) |            |      |                  | Net debt | & Other |         | Equity  | value (\$mm |                           |       |
|   |               | Terminal growth              |                  |         |            | Terminal g |      |                  |          |         |         |         |             | Terminal gro              |       |
| O 4.00% \$925 O   |               | 0.50% 0.75%<br>4,112 \$4,445 | 1.00%<br>\$4,834 |         |            |            |      | 1.00%<br>5,758   | α L.     | 4.00%   | 31,370) |         |             | 0.50% 0.79<br>3,666 \$4,0 |       |
| Q     4.00%     \$925     Q       4.25%     913     + Q       4.50%     902     ≥ |               | 4,112 \$4,445<br>3,760 4,044 | φ4,634<br>4,372  |         |            |            |      | 5,756<br>5,285 - | ()       |         | 1,370)  | = WACC  |             | 3,304 3,5                 |       |
| ≥ 4.50% 902   |               | 3,454 3,698                  | 3,978            | ≥       |            | *          |      | 4,880            | 3 2      | ,       | 1,370)  | ≥       |             | 2,986 3,2                 | ,     |

| TV / 2 | 027E EBI | TDA    |             |       | FV / 2019E EBITDA |       |        |             |       |  |  |  |
|--------|----------|--------|-------------|-------|-------------------|-------|--------|-------------|-------|--|--|--|
|        |          | Termin | al growth r | ate   |                   |       | Termin | al growth r | ate   |  |  |  |
|        |          | 0.50%  | 0.75%       | 1.00% |                   |       | 0.50%  | 0.75%       | 1.00% |  |  |  |
| ပ္ပ    | 4.00%    | 14.1x  | 15.2x       | 16.5x | ပ္ပ               | 4.00% | 14.6x  | 15.5x       | 16.7x |  |  |  |
| WACC   | 4.25%    | 13.1x  | 14.1x       | 15.3x | ΑC                | 4.25% | 13.5x  | 14.3x       | 15.3x |  |  |  |
| >      | 4.50%    | 12.3x  | 13.2x       | 14.2x | >                 | 4.50% | 12.6x  | 13.3x       | 14.1x |  |  |  |

Source: Management projection, assumes illustrative WACC of 4.25%, terminal year capex equal to 90% of capital expenditures and terminal value calculated using the PGR method ranging from 0.50% - 1.00%, Net debt & Other includes total unrestricted cash and investments, Pension & OPEB liabilities and bonds payable

Note: Valuation as of 12/31/2018; Assumes midpoint discounting CITY OF JACKSONVILLE

#### Illustrative JEA WS discount rate analysis

| Discount rate summary       |       |       |       |  |  |  |  |  |  |  |
|-----------------------------|-------|-------|-------|--|--|--|--|--|--|--|
|                             |       |       |       |  |  |  |  |  |  |  |
| Risk free rate <sup>1</sup> |       | 2.5%  |       |  |  |  |  |  |  |  |
| Equity risk premium         | 5.50% | _     | 6.50% |  |  |  |  |  |  |  |
| Levered beta                | 0.25  | _     | 0.50  |  |  |  |  |  |  |  |
| Country risk premium        | 0.0%  | _     | 0.0%  |  |  |  |  |  |  |  |
| Cost of equity              | 3.9%  | _     | 5.8%  |  |  |  |  |  |  |  |
| Pre-tax cost of debt        |       | 3.8%  |       |  |  |  |  |  |  |  |
| Post-tax cost of debt       |       | 3.0%  |       |  |  |  |  |  |  |  |
| Debt/total cap target       |       | 25.0% |       |  |  |  |  |  |  |  |
| Calculated discount rate    | 3.6%  | _     | 5.0%  |  |  |  |  |  |  |  |
| Selected discount rate      | 4.00% | _     | 4.50% |  |  |  |  |  |  |  |

| Capital structure benchmarks (\$mm) |          |           |         |            |                         |  |  |  |  |  |  |
|-------------------------------------|----------|-----------|---------|------------|-------------------------|--|--|--|--|--|--|
|                                     | Market   | Debt/     | Levered | l beta     | Relevered               |  |  |  |  |  |  |
| Company                             | cap      | total cap | Barra   | Historical | historical <sup>2</sup> |  |  |  |  |  |  |
| American Water Works                | \$13,951 | 34.9%     | 0.237   | 0.345      | 0.318                   |  |  |  |  |  |  |
| Aqua America                        | \$6,003  | 25.5%     | 0.205   | 0.488      | 0.497                   |  |  |  |  |  |  |
| American States Water               | \$1,924  | 16.0%     | 0.245   | 0.569      | 0.630                   |  |  |  |  |  |  |
| California Water Service            | \$1,817  | 29.2%     | 0.257   | 0.572      | 0.561                   |  |  |  |  |  |  |
| SJW Group                           | \$1,096  | 28.8%     | 0.334   | 0.794      | 0.782                   |  |  |  |  |  |  |
| Mean                                |          | 26.9%     | 0.256   | 0.554      | 0.558                   |  |  |  |  |  |  |
| Median                              |          | 28.8%     | 0.245   | 0.569      | 0.561                   |  |  |  |  |  |  |

#### Cost of equity vs. Debt/total cap target3

|                | _     | Cost of equity |      |      |      |  |  |  |  |  |  |  |  |
|----------------|-------|----------------|------|------|------|--|--|--|--|--|--|--|--|
|                |       | 3.9%           | 4.9% | 5.8% | 6.8% |  |  |  |  |  |  |  |  |
| ٩              | 10.0% | 3.9%           | 4.5% | 5.0% | 5.6% |  |  |  |  |  |  |  |  |
| Debt/total cap | 20.0% | 3.7%           | 4.3% | 4.8% | 5.3% |  |  |  |  |  |  |  |  |
| t/tota         | 30.0% | 3.6%           | 4.1% | 4.6% | 5.0% |  |  |  |  |  |  |  |  |
| Deb            | 40.0% | 3.5%           | 3.9% | 4.3% | 4.7% |  |  |  |  |  |  |  |  |
|                | 50.0% | 3.4%           | 3.7% | 4.1% | 4.4% |  |  |  |  |  |  |  |  |

#### Cost of equity vs. Pre-tax cost of debt<sup>3</sup>

|         | _    |      | Cost of equity |      |      |  |  |  |  |  |  |  |
|---------|------|------|----------------|------|------|--|--|--|--|--|--|--|
|         |      | 3.9% | 4.9%           | 5.8% | 6.8% |  |  |  |  |  |  |  |
| of debt | 2.8% | 3.4% | 3.9%           | 4.4% | 4.8% |  |  |  |  |  |  |  |
| t of    | 3.3% | 3.5% | 4.0%           | 4.5% | 4.9% |  |  |  |  |  |  |  |
| cost    | 3.8% | 3.6% | 4.1%           | 4.6% | 5.0% |  |  |  |  |  |  |  |
| Pre-tax | 4.3% | 3.7% | 4.2%           | 4.7% | 5.1% |  |  |  |  |  |  |  |
| Pre     | 4.8% | 3.8% | 4.3%           | 4.7% | 5.2% |  |  |  |  |  |  |  |

Source: FactSet, Barra, J.P. Morgan estimates

Note: Market data as of 02/09/18

<sup>&</sup>lt;sup>1</sup> U.S. 10-year treasury bond yield as of 01/16/18

<sup>&</sup>lt;sup>2</sup> Relevered historical beta is implied based on unlevering historical levered beta for each respective company based on their current capital structure and 5-year historical weighted average tax rate then subsequently relevering based on debt/total cap target of 30.0% and target marginal tax rate of 26.6%

<sup>&</sup>lt;sup>3</sup> Assumes pre-tax cost of debt of 3.75%, debt/total cap target of 25.0% and tax rate of 26.6%

#### Fee details – Single advisor (Electric & Water systems)

Sellside, single advisor, \$8,000mm-\$12,000mm deal value, deals between 01/01/11 and 12/31/17, excludes transactions in the financial institutions, banks, and real estate sectors

| Precedent fe   | ees detail                |                             |                   |                 |
|----------------|---------------------------|-----------------------------|-------------------|-----------------|
|                |                           |                             |                   | Target fees     |
| Date           | Target                    | Acquiror                    | Deal value (\$mm) | % of deal value |
| 30-Oct-17      | CalAtlantic Group Inc     | Lennar Corp                 | \$9,467           | 0.42%           |
| 18-Sep-17      | Orbital ATK Inc           | Northrop Grumman Corp       | 9,451             | 0.42%           |
| 19-Jun-17      | Rice Energy Inc           | EQT Corp                    | 8,202             | 0.57%           |
| 9-Jan-17       | VCA Inc                   | Mars Inc                    | 8,948             | 0.46%           |
| 1-Feb-16       | Alere Inc                 | Abbott Laboratories         | 8,390             | 0.57%           |
| 21-Oct-15      | KLA-Tencor Corp           | Lam Research Corp           | 11,457            | 0.51%           |
| 30-Jun-15      | Towers Watson & Co        | Willis Group Holdings plc   | 8,762             | 0.29%           |
| 6-May-15       | Synageva Biopharma Corp   | Alexion Pharmaceuticals Inc | 9,507             | 0.50%           |
| 14-Dec-14      | PetSmart Inc              | BC Partners Ltd et al.      | 8,763             | 0.45%           |
| 18-Sep-14      | Concur Technologies Inc   | SAP SE                      | 8,593             | 0.52%           |
| 28-Jul-14      | Family Dollar Stores Inc  | Dollar Tree Inc             | 9,209             | 0.47%           |
| 23-Jun-14      | Integrys Energy Group Inc | Wisconsin Energy Corp       | 9,208             | 0.20%           |
| 30-Jun-13      | ONYX Pharmaceuticals Inc  | Amgen Inc                   | 10,607            | 0.44%           |
| 29-May-13      | NV Energy Inc             | Berkshire Hathaway Inc      | 10,423            | 0.20%           |
| 20-May-13      | Warner Chilcott plc       | Actavis Inc                 | 9,291             | 0.13%           |
| 21-Nov-11      | Pharmasset Inc            | Gilead Sciences Inc         | 11,017            | 0.42%           |
| 20-Jul-11      | Nalco Holding Co          | Ecolab Inc                  | 5,467             | 0.31%           |
| 7-Feb-11       | Pride International Inc   | Ensco plc                   | 7,392             | 0.49%           |
| Mean           |                           | ·                           |                   | 0.41%           |
| Top-half mear  | 1                         |                             |                   | 0.50%           |
| Top-quartile r | mean                      |                             |                   | 0.53%           |

February 17, 2018







City of Jacksonville / JEA Strategic Discussion Follow-up water utility analysis





J.P.Morgan

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# One of the largest public water and wastewater utilities in the U.S. Scarcity value

- Large water and wastewater system in an attractive market that will be coveted by large and well capitalized potential buyers
- 341,016 water and 246,336 wastewater customers
- Water System rate base equivalent: \$2740mm<sup>1</sup>
- 2017 customer sales of over 60,000 kgal
- Unique privatization opportunity; access to this type of water opportunity is very rare
- Must have asset for investor owned water utilities that continue to struggle with deteriorating customer metrics

#### Meaningful growth potential

- Over \$2,000mm of projected capital expenditures for the Water System over the next decade
- Fragmented Florida market with over 130 investor and community-owned water and wastewater utilities presenting a unique opportunity to acquire strategically located systems and customers
- Additional expansion opportunities for advanced metering infrastructure, remote monitoring and control, reuse infrastructure and distribution / plant rationalization
- Efficiencies related to separation from JEA resulting in the elimination of various allocation and services arrangement that currently exist
- Cost savings potential creates headroom for future investment

## Attractive, expanding Jacksonville market

- Most populous city in Florida and the largest city by land in the contiguous United States with a metro population of over 1.6 million²
- Three strategic naval air stations within the city limits
- One of six trade centers in the state of Florida
- Comparatively low cost of living among the five major metropolitan statistical areas in Florida
- The City of Jacksonville has experienced robust employment growth over the last 8 years and has a below average unemployment rate at 3.6% relative to cities of similar size within Florida and nationally²
- Significant expansion opportunities under development will continue to fuel growth

<sup>&</sup>lt;sup>1</sup> Source: JEA Annual Report 2017, end of FY2017, Net Plant in Service + CWIP

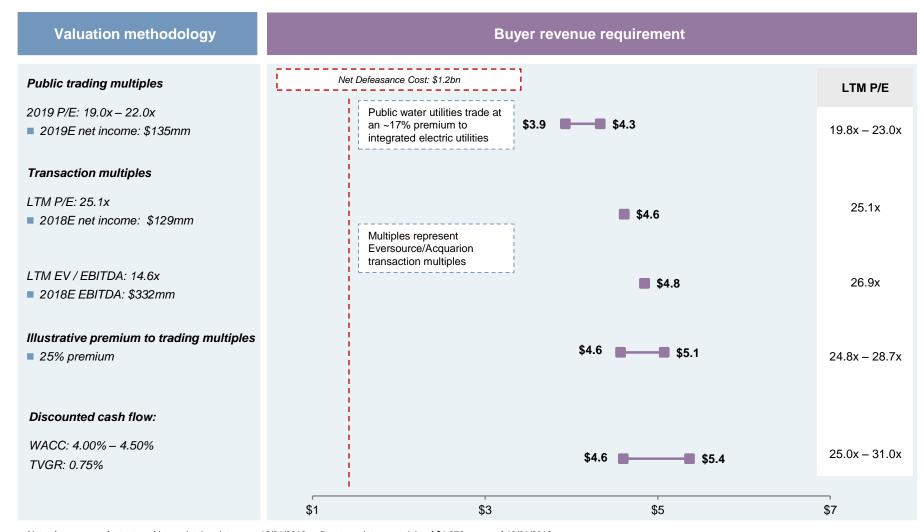
<sup>&</sup>lt;sup>2</sup> Source: Bureau of Labor Statistics, data as of November 2017

#### Potential buyer concerns should be proactively mitigated throughout the process

|                     | Potential concerns   | Mitigants  |
|---------------------|--|--|
| Privatization       | <ul> <li>Potential concern about public/political<br/>commitment to a potential sale of a<br/>municipal asset</li> </ul>   | ✓ Emphasize the strategic/financial/other objectives that are motivating a sale ✓ Demonstrate "buy-in" from all relevant stakeholders to the extent possible ✓ Identify a visible path to obtaining timely and efficient transaction approvals   |
| Rate increase       | <ul> <li>Customer reaction to 10-20% rate increase<br/>and community / local advocacy<br/>intervenors in the approval process</li> </ul>                         | <ul> <li>✓ Clear articulation of the long term benefits to ratepayer and the community</li> <li>✓ Commitment by the City and JEA to the process</li> <li>✓ Buyer obligations to minimize the potential impact to the ratepayers and investment / commitment to community development</li> <li>✓ Water rate increase offset by decrease in Electric System rates, significant cash proceeds to the City from the sale of the Electric and Water systems, and increased annual revenues to the City</li> </ul> |
| Water rights        | <ul> <li>Complex Florida laws related to water<br/>rights and use and the multiple layers of<br/>jurisdiction and regulation</li> </ul>                          | <ul> <li>✓ Movement in recent years to streamline laws and regulation</li> <li>✓ Concerted effort by PSC and State and local agencies to improve oversight and reduce bureaucracy related to water rights, regulation and resource management and permitting</li> <li>✓ Action by the City and key decision making bodies to establish clear owner rights, authority, remedies and jurisdiction related to water use and delivery</li> </ul>   |
| Long term<br>growth | <ul> <li>While Jacksonville is currently in an<br/>expansionary phase, customer use is<br/>continuing to decrease consistent with<br/>industry trends</li> </ul> | <ul> <li>✓ Significant rate base expansion through currently identified capital programs</li> <li>✓ Expansion of existing capital programs to address the loss of share infrastructure and cost savings related to those investments</li> <li>✓ Capital improvements mandated by the PSC as a new regulated service provider in Florida</li> </ul>   |
| Pension             | <ul> <li>Pension/OPEB currently underfunded by approximately ~\$200mm</li> </ul>   | <ul> <li>✓ Regulatory construct allows a buyer to recover pension/OPEB costs in rates mitigating financial risk</li> <li>✓ Rising interest rate environment to mitigate underfunded exposure</li> </ul>  |

#### Preliminary illustrative JEA valuation summary – Firm value (\$bn)

#### JEA Water System



Note: Assumes perfect ratemaking, valuation date as at 12/31/2018, reflects regulatory net debt of \$1,370mm as of 12/31/2018 Source: Company filings, 10-yr company model, subject to change and further due diligence

Net Defeasance cost is equal to \$1.47bn plus defeasance cost \$0.14bn less cash of \$0.47bn

#### Indicative value to the City of Jacksonville and ratepayers

| Sources and uses at various purchase prices (\$mm) |           |           |           |           |
|--|-----------|-----------|-----------|-----------|
|  |           |           |           |           |
| Purchase price of Water System                     | \$4,000   | \$4,500   | \$5,000   | \$5,500   |
| Par value of debt                                  | (\$1,478) | (\$1,478) | (\$1,478) | (\$1,478) |
| Defeasance Premium                                 | (\$137)   | (\$137)   | (\$137)   | (\$137)   |
| Total defeasance cost                              | (\$1,615) | (\$1,615) | (\$1,615) | (\$1,615) |
| Less: Pension / OPEB                               | (\$211)   | (\$211)   | (\$211)   | (\$211)   |
| Less: Swap Unwind Costs                            | (\$24)    | (\$24)    | (\$24)    | (\$24)    |
| Plus: Cash   | \$448     | \$448     | \$448     | \$448     |
| Gross proceeds to the City                         | \$2,598   | \$3,098   | \$3,598   | \$4,098   |

Source: J.P. Morgan estimates and JEA financial reports as of 9/30/17

#### Water System status quo (\$mm)

Current sources of revenue:

- JEA transfer payment
- Franchise Fee

Existing transfer payment and franchise fees are passed through and reflected in customer rates

 City currently provides backstop WS portion of City Total Pension / OPEB Liability



#### Pro forma for privatization (\$mm)

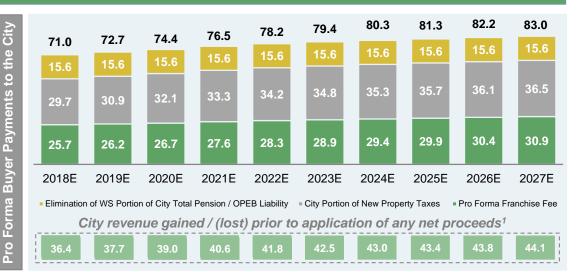
Pro forma sources of revenue:

- Franchise Fee
- City's share of new property taxes
- Elimination of WS portion of City Total Pension / OPEB Liability

#### \$412mm in revenue gained<sup>2</sup>



Additional \$3bn+ in upfront net proceeds



Drivers

- Franchise fee would be increased to 6.0%
- Of the new property taxes, 11.44 mills will be directly attributable to the City
- Transfer Water System pension and OPEB liability to buyer
  - Eliminating the Water System's share of JEA's net pension liability eliminates ~\$15.6mm of annual funding obligations

S

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## Process Overview – Concurrent, parallel sale process for i) Water System and ii) Electric System

- If the City decides to pursue a sale of both the Water System and Electric System, J.P. Morgan recommends running two independent processes that would be conducted in parallel
- A sales process for both systems would have the same overall structure/timing as the process for a single system sale
- Both sales processes would run on the same timelines with alignment around major milestones namely, process launch, first round bid deadline, and second round bid deadline
- Potential bidders would be allowed to bid on i) Electric System, ii) Water System, iii) JEA
  - Those submitting for the Electric and Water System would be required to breakout their bid for each system
- Benefits to running separate though concurrent processes include:
  - Maximizes value by broadening the pool of buyers to those interested in only one of the systems
  - Allows bidders who see value in JEA as a single platform to bid for all of JEA
    - Compelling bidders to break out their bids facilitates comparison to single-system bids, increasing competition and driving value
- Given the expanded scope and complexity of marketing both assets concurrently, J.P. Morgan emphasizes the need for extensive and adequate preparation prior to process launch

#### Landscape of potential JEA Water System acquirors



# DISCUSSION MATERIALS

#### Detailed review of preliminary Tier I buyer universe

| Tier I buyers                        |                   |                    |                      |          |                                      |  |   |
|--------------------------------------|-------------------|--------------------|----------------------|----------|--------------------------------------|--|---|
| ompany                               | Owns water assets | Mkt cap.<br>(\$bn) | Firm value<br>(\$bn) | 2019 P/E | Ratings & Outlook<br>(S&P / Moody's) | Recent Power & Utility M&A   | Select assets in Florida                                  |
| NEXT <b>era</b> *<br>ENERGY 🐼        |                   | \$69.9             | \$104.4              | 17.7x    | A-/Stable Baa1/Stable                | <ul><li>Oncor</li><li>Hawaiian Electric</li></ul>  | ■ Florida Power & Light                                   |
| DUKE<br>ENERGY.                      |                   | \$53.4             | \$106.4              | 15.2x    | A-/Stable Baa1/Negative              | <ul><li>Piedmont Natural Gas</li><li>International generation divestiture</li></ul>                            | Duke Energy Florida                                       |
| Dominion                             |                   | \$47.9             | \$86.7               | 17.3x    | BBB+/Negative Baa2/Negative          | <ul><li>SCANA</li><li>Questar</li></ul>  | None  |
| Southern<br>Company                  |                   | \$44.6             | \$95.2               | 14.3x    | A-/Negative Baa1/Negative            | <ul><li>Elizabethtown Gas divestiture</li><li>Southern Natural Gas pipeline<br/>(50%)</li></ul>                | <ul><li>Gulf Power Co.</li><li>Florida City Gas</li></ul> |
| national <b>grid</b>                 |                   | \$35.2             | \$80.4               | 12.2x    | A-/Stable Baa1/Stable                | <ul><li>National Grid Gas Distribution<br/>divestiture</li><li>Dominion Midstream minority<br/>stake</li></ul> | None  |
| AMERICAN WATE                        | R ✓               | \$13.9             | \$21.3               | 22.1x    | A/Stable A3/Stable                   | <ul><li>Shorelands Water Co</li><li>Water Solutions</li></ul>  | None  |
| CenterPoint .<br>Energy              |                   | \$11.5             | \$19.0               | 16.9x    | A-/Stable Baa1/Stable                | _  | None  |
| Emera                                |                   | \$7.4              | \$19.8               | 14.8x ■  | BBB+/Stable                          | <ul><li>TECO</li><li>ICD Utilities minority stake</li></ul>  | <ul><li>Tampa Electric</li><li>Peoples Gas</li></ul>      |
| AQUA.                                | <b>✓</b>          | \$6.0              | \$8.1                | 22.3x    | ■ A+/Stable                          | Superior Water   | None  |
| ALGONQUIN<br>Power & Utilities Corp. | <b>✓</b>          | \$4.4              | \$8.2                | 16.3x    | BBB/Stable                           | <ul><li>Atlantica Yield stake</li><li>Empire District</li></ul>  | None  |

#### S SION MATE CUS DIS

CITY OF JACKSONVILLE

#### Summary Fee Proposal

- The J.P. Morgan team is committed to providing the highest quality execution to the City and is interested in working to structure a compensation arrangement that addresses the needs and objectives of both parties while appropriately compensating J.P. Morgan for the resources that the firm will invest in this process
- Notwithstanding our expectation that there will be a significant amount of time and effort committed to the preparation and execution phase of the engagement, our proposed fee structure is completely contingent upon the successful closing of a transaction
  - This commonly-used structure is designed to align the interests of the City with the interests of J.P. Morgan who assume compensation risk associated with an assignment that ultimately does not conclude in a transaction closing
  - Fee break-points (see below) incent J.P. Morgan to realize the highest possible transaction proceeds for the City and its constituents subject to also satisfying the non-financial objectives of the City
- The proposed fee is based on our previous experience on similar types of transactions, a detailed review of publicly-disclosed fee information for similar transactions, and our careful judgment of the resource commitment and potential term of the assignment

|  | Electric system only | Water system only | Electric & Water system |
|--|----------------------|-------------------|-------------------------|
| Broker fee –<br>% of Transaction value | 40bps                | 40bps             | 35bps                   |

- To the extent that the City determines to engage J.P. Morgan to sell both the Electric System and the Water System, we propose a fee of 35bps which represents a 12.5% discount to the fee for a single asset
- In addition to the Advisory Fee, JEA agrees to reimburse J.P. Morgan for, and J.P. Morgan will separately bill, its reasonable costs and expenses
- J.P. Morgan would be willing to discuss an alternative fee structure if the City desires such an arrangement

9

#### Agenda

|          | Page |
|----------|------|
| Appendix | 10   |

DISCUSSION MATERIALS

#### Revenue requirement comparison: JEA Water System standalone vs. privatization

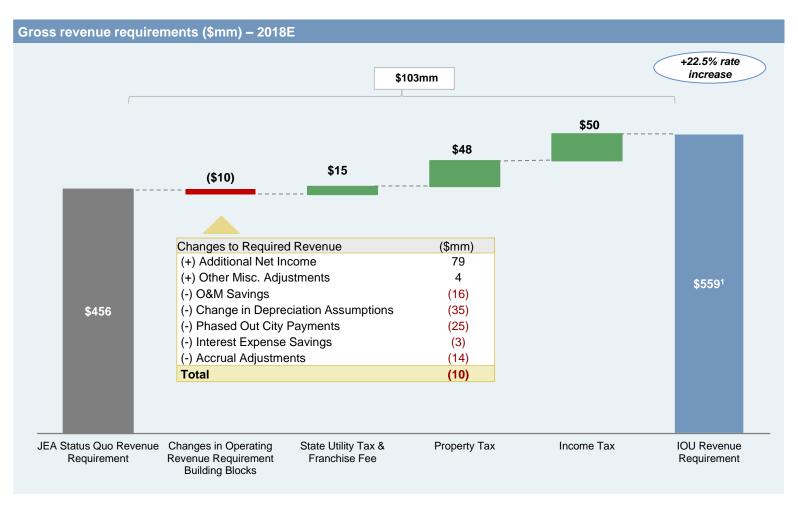
| Revenue requirement<br>build up (\$mm)   | Standalone<br>JEA Water System | Buyer revenue<br>requirement <sup>2</sup> |        |
|--|--------------------------------|---|--------|
|  | 2018E                          | 2018E                                     |        |
| Gross revenue requirement                | 456                            | 559                                       |        |
| % Premium / (Discount) to Standalone JEA | -                              | 22.5%                                     |        |
| O&M                                      | (155)                          | (140)                                     |        |
| Other                                    | (14)                           | 0   |        |
| Operating income                         | 286                            | 419                                       |        |
| State utility taxes and franchise fees   | (11)                           | (74)                                      |        |
| Other                                    | 27                             | 0 <b>ROE</b>                              | drives |
| EBITDA                                   | 303                            | 345 rev                                   | enue   |
| D&A                                      | (138)                          | (103) <b>requi</b>                        | rement |
| EBIT                                     | 164                            | 242                                       |        |
| Total contributions                      | (4)                            | 0   |        |
| Pre-tax interest expense                 | (57)                           | (0)                                       |        |
| Corporate income tax                     | 0                              | (\$50)                                    |        |
| Net position / Net income                | 104                            | 192                                       |        |
| Return on regulated equity               | -                              | 10.4%                                     | ,      |

Source: Management projections and JPM estimates, subject to change and further due diligence; Florida Public Service Commission

<sup>&</sup>lt;sup>1</sup> Management projected revenue requirements remains in place post transaction

<sup>&</sup>lt;sup>2</sup>50% equity / debt regulated rate base capitalization, target ROE of 10.35% and cost of debt of 4.0%

## Illustrative JEA Water System revenue requirement under IOU equivalent projections



Source: Management projections and JPM estimates, subject to change and further due diligence  $^150\%$  / 50% equity / debt regulated rate base capitalization, target ROE of 10.35% and cost of debt of 4.0%

#### JEA WS public trading multiples

| Pub    | lic trading multiples              |          |            |                        |                    |       |            |       |        |              |        |        |                 |        |        |       |        |         |
|--------|------------------------------------|----------|------------|------------------------|--------------------|-------|------------|-------|--------|--------------|--------|--------|-----------------|--------|--------|-------|--------|---------|
|        |                                    | _        |            |                        |                    |       | ket Value1 | 2     | Ente   | rprise value | 1,3    | 2018E  | 2018E Long term |        |        | 2018E | Price/ | Ratings |
|        |                                    | Price at | % of 52- N | larket Value           | Enterprise         | 2018E | 2019E      | 2020E | 2018E  | 2019E        | 2020E  | Payout | Dividend        | growth | Total  | PEGY  | Book   | (S&P/   |
| Ticker | Company                            | 02/09/18 | Wk High    | of equity <sup>2</sup> | value <sup>3</sup> | EPS   | EPS        | EPS   | EBITDA | EBITDA       | EBITDA | ratio  | yield           | rate1  | return | ratio | Value  | Moodys) |
| AWK    | American Water Works Company, Inc. | \$77.94  | 84.4%      | \$13,935               | \$21,313           | 23.7x | 22.1x      | 20.8x | 11.6x  | 10.9x        | 10.2x  | 54.1%  | 2.1%            | 7.4%   | 9.5%   | 2.48x | 2.52x  | A/A3    |
| WTR    | Aqua America                       | 33.70    | 85.2%      | 5,998                  | 8,052              | 23.6  | 22.3       | 19.8  | 15.5   | 14.7         | 13.1   | 60.1%  | 2.4%            | 5.0%   | 7.4%   | 3.17  | 3.09   | A+/NR   |
| CWT    | California Water Service Group     | 37.85    | 82.0%      | 1,817                  | 2,540              | 26.8  | 25.2       | 23.7  | 11.6   | 10.6         | 9.9    | 52.4%  | 2.0%            | 6.0%   | 8.0%   | 3.36  | 2.64   | A+/NR   |
| AWR    | American States Water Company      | 52.19    | 87.0%      | 1,925                  | 2,285              | 29.0  | 27.3       | NA    | 12.7   | 11.9         | NA     | 58.0%  | 2.0%            | 5.3%   | 7.3%   | 3.98  | 3.64   | A+/NR   |
| SJW    | SJW Corp.                          | 52.97    | 76.4%      | 1,097                  | 1,534              | 21.0  | 19.4       | NA    | NA     | NA           | NA     | NA     | 2.1%            | 4.9%   | 7.0%   | 2.99  | 2.40   | A/NR    |
| Median |                                    |          | 84.4%      |                        |                    | 23.7x | 22.3x      | 20.8x | 12.1x  | 11.4x        | 10.2x  | 56.1%  | 2.1%            | 5.3%   | 7.4%   | 3.17x | 2.64x  |         |
| Mean   |                                    |          | 83.0%      |                        |                    | 24.8x | 23.3x      | 21.4x | 12.8x  | 12.0x        | 11.1x  | 56.2%  | 2.1%            | 5.7%   | 7.9%   | 3.20x | 2.86x  |         |

Source: FactSet as of 2/9/2018, company filings

1 EPS, 5-year projected EPS growth and EBITDA estimates from I/B/E/S and equity analyst research reports

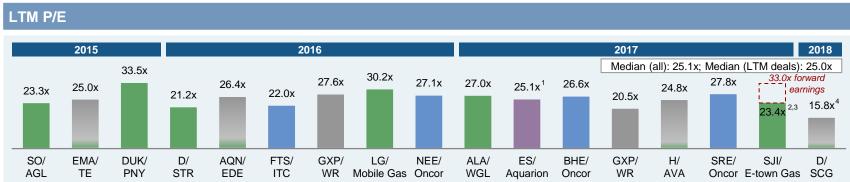
2 Based on diluted shares outstanding using the treasury stock method

<sup>&</sup>lt;sup>3</sup> Enterprise value equals market value plus total debt, preferred stock, capital leases and minority interest net of cash and equivalents

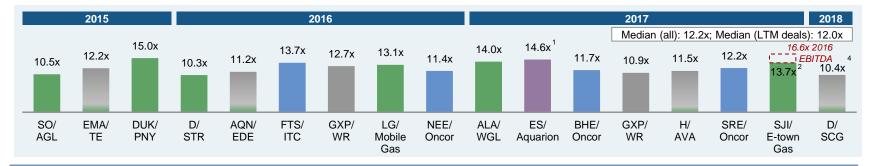
#### Utility M&A transactions

T&D Gas LDC Integrated Water





#### FV / LTM EBITDA



#### FV/RAB



<sup>&</sup>lt;sup>1</sup> Based on equity research estimate of \$35mm 2016 year end net income and \$115mm 2016 year end EBITDA

CITY PR multiple is 2018 Provided in the control of the control of

J.P.Morgan

#### Illustrative discount cash flow analysis – Water System Buyer revenue requirement

| Summary (\$mm)                              |         |                |                  |                  |                  |         |            |                  |                  |         |        |                |           |       |         |             |                          |         |
|---|---------|----------------|------------------|------------------|------------------|---------|------------|------------------|------------------|---------|--------|----------------|-----------|-------|---------|-------------|--------------------------|---------|
|   |         |                |                  | 20               | 18E              | 2019E   | 2020E      | Ξ 2              | 2021E            | 2022E   | 2023   | 3E             | 2024E     | 202   | 25E     | 2026E       | 2027E                    | TV      |
| Revenue requirement                         |         |                |                  | \$5              | 558              | \$569   | \$580      | )                | \$600            | \$616   | \$62   | 29             | \$640     | \$6   | 51      | \$662       | \$672                    | \$677   |
| % growth                                    |         |                |                  |                  |                  | 1.9%    | 2.0%       | ,                | 3.3%             | 2.7%    | 2.19   | %              | 1.8%      | 1.7   | %       | 1.6%        | 1.6%                     | 0.8%    |
| EBITDA                                      |         |                |                  | \$3              | 332              | \$346   | \$360      | )                | \$373            | \$384   | \$39   | 91             | \$398     | \$4   | 04      | \$410       | \$416                    | \$419   |
| % margin                                    |         |                |                  | 59.8             | 5%               | 60.8%   | 62.0%      | 62               | 2.2%             | 62.3%   | 62.39  | %              | 62.2%     | 62.1  | %       | 62.1%       | 62.0%                    | 62.0%   |
| Less: D&A                                   |         |                |                  | •                | 103)             | (107)   | (111       | )                | (115)            | (119)   | (12    | 22)            | (125)     | (1    | 28)     | (131)       | (134)                    | (126)   |
| % of capex                                  |         |                |                  | 44.9             | 9%               | 45.0%   | 42.9%      | 4                | 7.9%             | 54.7%   | 64.19  | %              | 65.8%     | 67.4  | !%      | 69.1%       | 70.8%                    | 90.0%   |
| EBIT  |         |                |                  | \$2              | 229              | \$239   | \$249      | )                | \$258            | \$265   | \$27   | 70             | \$273     | \$2   | 76      | \$279       | \$282                    | \$293   |
| Less: Taxes                                 |         |                |                  |                  | (61)             | (63)    | (66        | 5)               | (68)             | (70)    | (7     | 71)            | (72)      | (     | 73)     | (74)        | (75)                     | (78)    |
| Tax rate (%)                                |         |                |                  | 26.3             | 5%               | 26.5%   | 26.5%      | 20               | 6.5%             | 26.5%   | 26.59  | %              | 26.5%     | 26.5  | %       | 26.5%       | 26.5%                    | 26.5%   |
| NOPAT                                       |         |                |                  | \$1              | 169              | \$176   | \$183      | }                | \$190            | \$195   | \$19   | 98             | \$201     | \$2   | 03      | \$205       | \$207                    | \$216   |
| % margin                                    |         |                |                  | 30.2             | 2%               | 30.9%   | 31.5%      | 3                | 1.6%             | 31.6%   | 31.59  | %              | 31.4%     | 31.2  | %       | 31.0%       | 30.8%                    | 31.9%   |
| Plus: D&A                                   |         |                |                  | •                | 103              | 107     | 111        |                  | 115              | 119     | 12     | 22             | 125       | 1     | 28      | 131         | 134                      | 126     |
| % of capex                                  |         |                |                  | 44.9             | 9%               | 45.0%   | 42.9%      | 4                | 7.9%             | 54.7%   | 64.19  | %              | 65.8%     | 67.4  | !%      | 69.1%       | 70.8%                    | 90.0%   |
| Plus: Increase in DTLs                      |         |                |                  |                  | 2                | 31      | 30         | )                | 30               | 29      | 2      | 27             | 26        |       | 24      | 25          | 26                       | 0       |
| % of D&A                                    |         |                |                  | 2.2              | 2%               | 28.9%   | 27.2%      | 2                | 5.8%             | 24.2%   | 22.59  | %              | 20.7%     | 19.0  | %       | 19.2%       | 19.6%                    | 0.0%    |
| Less: Capex                                 |         |                |                  | (2               | 229)             | (237)   | (259       | ))               | (240)            | (217)   | (19    | 90)            | (190)     | (1    | 90)     | (190)       | (190)                    | (140)   |
| % sales                                     |         |                |                  | 41.0             | 0%               | 41.7%   | 44.6%      | 4                | 0.0%             | 35.2%   | 30.29  | %              | 29.7%     | 29.2  | %       | 28.7%       | 28.3%                    | 28.3%   |
| Less: AFUDC                                 |         |                |                  |                  | 0                | 0       | 0          | )                | 0                | 0       |        | 0              | 0         |       | 0       | 0           | 0                        | 0       |
| % sales                                     |         |                |                  | 0.0              | 0%               | 0.0%    | 0.0%       | (                | 0.0%             | 0.0%    | 0.09   | %              | 0.0%      | 0.0   | %       | 0.0%        | 0.0%                     | 0.0%    |
| +/- Change in net working ca                | pital   |                |                  |                  | (6)              | (9)     | (9         | ))               | (8)              | (8)     |        | (7)            | (6)       |       | (5)     | (4)         | (4)                      | 0       |
| % of change in sales                        |         |                |                  |                  |                  | (86.1%) | (75.5%)    | ) (42            | 2.3%)            | (47.8%) | (55.29 | %) (           | (54.1%)   | (46.0 | )%)     | (41.6%)     | (34.0%)                  | 0.0%    |
| Unlevered FCF for discoun                   | ting    |                |                  |                  | 38               | \$67    | \$56       | 5                | \$86             | \$117   | \$15   | 50             | \$155     | \$1   | 60      | \$167       | \$174                    | \$202   |
| PV FCF                                      | PV of t | terminal       | value (\$mr      | n)               |                  | Firm va | lue (\$mm) |                  |                  |         | Net de | bt & Ot        | ther      | Eq    | uity va | alue (\$mm) |                          |         |
|   |         |                | Termi            | nal growth rat   | е                |         |            | Term             | inal growt       | h rate  |        |                |           |       |         |             | Terminal grov            | th rate |
| 1   |         |                | 0.50%            | 0.75%            | 1.00%            | 1       |            | 0.50%            | 0.75%            |         |        |                | (A) A==== |       | 1       |             | .50% 0.75                |         |
| U 4.00% \$925<br>4.25% 913 +<br>3 4.50% 902 | WACC    | 4.00%<br>4.25% | \$4,112<br>3.760 | \$4,445<br>4.044 | \$4,834<br>4,372 | ()      |            | \$5,036<br>4,673 | \$5,370<br>4,957 |         | WACC   | 4.00%<br>4.25% |           | = 4   | 3 4     |             | ,666 \$4,00<br>,304 3,58 |         |
| 4.25% 913 ∓<br>4.50% 902                    | ×       | 4.50%          | 3,454            | 3,698            | 3,978            | - ×     |            | 4,356            | 4,601            |         | *      | 4.50%          | , , ,     | - 4   | \$ 4    |             | ,304 3,30<br>,986 3,23   | ,       |

| TV / 2 | 027E EBI <sup>*</sup> | TDA    |             |       | FV / 2 | 019E EBI1 | ΓDA    |             |       |
|--------|-----------------------|--------|-------------|-------|--------|-----------|--------|-------------|-------|
|        |                       | Termin | al growth r | ate   |        |           | Termir | al growth r | ate   |
|        |                       | 0.50%  | 0.75%       | 1.00% |        | -         | 0.50%  | 0.75%       | 1.00% |
| ပ္ပ    | 4.00%                 | 14.1x  | 15.2x       | 16.5x | ပ္ပ    | 4.00%     | 14.6x  | 15.5x       | 16.7x |
| WACC   | 4.25%                 | 13.1x  | 14.1x       | 15.3x | A<br>S | 4.25%     | 13.5x  | 14.3x       | 15.3x |
| ≥      | 4.50%                 | 12.3x  | 13.2x       | 14.2x | _ <    | 4.50%     | 12.6x  | 13.3x       | 14.1x |

Source: Management projection, assumes illustrative WACC of 4.25%, terminal year capex equal to 90% of capital expenditures and terminal value calculated using the PGR method ranging from 0.50% - 1.00%, Net debt & Other includes total unrestricted cash and investments, Pension & OPEB liabilities and bonds payable

Note: Valuation as of 12/31/2018; Assumes midpoint discounting CITY OF JACKSONVILLE

#### Illustrative JEA WS discount rate analysis

| Discount rate summary       |       |              |       |
|-----------------------------|-------|--------------|-------|
|                             |       |              |       |
| Risk free rate <sup>1</sup> |       | 2.5%         |       |
| Equity risk premium         | 5.50% | _            | 6.50% |
| Levered beta                | 0.25  | _            | 0.50  |
| Country risk premium        | 0.0%  | _            | 0.0%  |
| Cost of equity              | 3.9%  | <del>-</del> | 5.8%  |
| Pre-tax cost of debt        |       | 3.8%         |       |
| Post-tax cost of debt       |       | 3.0%         |       |
| Debt/total cap target       |       | 25.0%        |       |
| Calculated discount rate    | 3.6%  | _            | 5.0%  |
| Selected discount rate      | 4.00% | _            | 4.50% |

| Capital structure benchmarks (\$mm) |          |           |         |              |                         |  |
|-------------------------------------|----------|-----------|---------|--------------|-------------------------|--|
|                                     | Market   | Debt/     | Levered | Levered beta |                         |  |
| Company                             | cap      | total cap | Barra   | Historical   | historical <sup>2</sup> |  |
| American Water Works                | \$13,951 | 34.9%     | 0.237   | 0.345        | 0.318                   |  |
| Aqua America                        | \$6,003  | 25.5%     | 0.205   | 0.488        | 0.497                   |  |
| American States Water               | \$1,924  | 16.0%     | 0.245   | 0.569        | 0.630                   |  |
| California Water Service            | \$1,817  | 29.2%     | 0.257   | 0.572        | 0.561                   |  |
| SJW Group                           | \$1,096  | 28.8%     | 0.334   | 0.794        | 0.782                   |  |
| Mean                                |          | 26.9%     | 0.256   | 0.554        | 0.558                   |  |
| Median                              |          | 28.8%     | 0.245   | 0.569        | 0.561                   |  |

#### Cost of equity vs. Debt/total cap target<sup>3</sup>

|                | _     | Cost of equity |      |      |      |
|----------------|-------|----------------|------|------|------|
|                |       | 3.9%           | 4.9% | 5.8% | 6.8% |
| 0              | 10.0% | 3.9%           | 4.5% | 5.0% | 5.6% |
| Jebt/total cap | 20.0% | 3.7%           | 4.3% | 4.8% | 5.3% |
| t/tota         | 30.0% | 3.6%           | 4.1% | 4.6% | 5.0% |
| Debi           | 40.0% | 3.5%           | 3.9% | 4.3% | 4.7% |
| _              | 50.0% | 3.4%           | 3.7% | 4.1% | 4.4% |

| Cost of ea | uity vs. Pre-tax cost of debt <sup>3</sup> |
|------------|--|
| Cost of eq | uity va. i ie-tax coat of debt             |

|         | _    | Cost of equity |      |      |      |
|---------|------|----------------|------|------|------|
|         |      | 3.9%           | 4.9% | 5.8% | 6.8% |
| of debt | 2.8% | 3.4%           | 3.9% | 4.4% | 4.8% |
| t of    | 3.3% | 3.5%           | 4.0% | 4.5% | 4.9% |
| cost    | 3.8% | 3.6%           | 4.1% | 4.6% | 5.0% |
| Pre-tax | 4.3% | 3.7%           | 4.2% | 4.7% | 5.1% |
| Pre     | 4.8% | 3.8%           | 4.3% | 4.7% | 5.2% |

Source: FactSet, Barra, J.P. Morgan estimates

Note: Market data as of 02/09/18

<sup>&</sup>lt;sup>1</sup> U.S. 10-year treasury bond yield as of 01/16/18

<sup>&</sup>lt;sup>2</sup> Relevered historical beta is implied based on unlevering historical levered beta for each respective company based on their current capital structure and 5-year historical weighted average tax rate then subsequently relevering based on debt/total cap target of 30.0% and target marginal tax rate of 26.6%

<sup>&</sup>lt;sup>3</sup> Assumes pre-tax cost of debt of 3.75%, debt/total cap target of 25.0% and tax rate of 26.6%

#### Fee details – Single advisor (Electric & Water systems)

Sellside, single advisor, \$8,000mm-\$12,000mm deal value, deals between 01/01/11 and 12/31/17, excludes transactions in the financial institutions, banks, and real estate sectors

| Precedent fe   | ees detail                |                             |                   |                 |
|----------------|---------------------------|-----------------------------|-------------------|-----------------|
|                |                           |                             |                   | Target fees     |
| Date           | Target                    | Acquiror                    | Deal value (\$mm) | % of deal value |
| 30-Oct-17      | CalAtlantic Group Inc     | Lennar Corp                 | \$9,467           | 0.42%           |
| 18-Sep-17      | Orbital ATK Inc           | Northrop Grumman Corp       | 9,451             | 0.42%           |
| 19-Jun-17      | Rice Energy Inc           | EQT Corp                    | 8,202             | 0.57%           |
| 9-Jan-17       | VCA Inc                   | Mars Inc                    | 8,948             | 0.46%           |
| 1-Feb-16       | Alere Inc                 | Abbott Laboratories         | 8,390             | 0.57%           |
| 21-Oct-15      | KLA-Tencor Corp           | Lam Research Corp           | 11,457            | 0.51%           |
| 30-Jun-15      | Towers Watson & Co        | Willis Group Holdings plc   | 8,762             | 0.29%           |
| 6-May-15       | Synageva Biopharma Corp   | Alexion Pharmaceuticals Inc | 9,507             | 0.50%           |
| 14-Dec-14      | PetSmart Inc              | BC Partners Ltd et al.      | 8,763             | 0.45%           |
| 18-Sep-14      | Concur Technologies Inc   | SAP SE                      | 8,593             | 0.52%           |
| 28-Jul-14      | Family Dollar Stores Inc  | Dollar Tree Inc             | 9,209             | 0.47%           |
| 23-Jun-14      | Integrys Energy Group Inc | Wisconsin Energy Corp       | 9,208             | 0.20%           |
| 30-Jun-13      | ONYX Pharmaceuticals Inc  | Amgen Inc                   | 10,607            | 0.44%           |
| 29-May-13      | NV Energy Inc             | Berkshire Hathaway Inc      | 10,423            | 0.20%           |
| 20-May-13      | Warner Chilcott plc       | Actavis Inc                 | 9,291             | 0.13%           |
| 21-Nov-11      | Pharmasset Inc            | Gilead Sciences Inc         | 11,017            | 0.42%           |
| 20-Jul-11      | Nalco Holding Co          | Ecolab Inc                  | 5,467             | 0.31%           |
| 7-Feb-11       | Pride International Inc   | Ensco plc                   | 7,392             | 0.49%           |
| Mean           |                           | ·                           |                   | 0.41%           |
| Top-half mear  | 1                         |                             |                   | 0.50%           |
| Top-quartile r | mean                      |                             |                   | 0.53%           |