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Subject: [EXT]SQ1 assumptions

FYI

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## Status Quo Baseline - Assumptions review

## Disclaimer

The following "Status Quo Baseline" financial projections are presented solely for JEA Board of Directors planning and action in connection with the development of a strategic plan. They are not a projection of future financial performance and, as such, should not be relied upon by present or prospective JEA bond investors to purchase or sell any security or to make an investment decision. The projections are a mathematical representation of a status quo business case and do not reflect numerous likely future events and future JEA actions that will likely cause actual results to differ materially from this business case. The presentation should be viewed in its entirety with individual slides or sections of the presentation having no greater or reduced significance relative to other slides or sections of the presentation

## Goals for today

- Review goals of status quo baseline presentation
- Review assumptions underlying status quo projections and initial results
- Discuss communication to Board


## Assumptions and key financial outputs

Summary: the status quo is a result of sales and cost drivers and trends, with assumption that JEA takes no action outside business as usual
Energy

## Sales drivers and trends

- Customer growth: growing with strong economic forecast
- Energy efficiency: continued reduction in sales
- Distributed generation: begins to drive reduction in sales
- Electric vehicles: minor growth in sales
- Customer growth: growing with strong economic forecast
- Water efficiency: continued reduction in sales


## Cost drivers and trends

- O\&M: growing in line with historical trends
- Capex: steady throughout period, one major investment (Greenland)
- Debt: early debt retirement (STAR plan)
" O\&M: growing in line with historical trends
- Capex: growth, especially through 2025
- Debt: early debt retirement (STAR plan)

Energy Sales


DG (non-solar)
(5) Electric vehicles (EV)


## Energy Costs

|  | Key metric | Assumptions | Source / rationale |
| :---: | :---: | :---: | :---: |
| (6) O\&M | O\&M escalator (\%) | 7\% CAGR 2018-20 <br> 4\% CAGR 2021-30 | 2019-20 based on current budget / forecasted spend 2021 onwards based on historical growth by category, adjusted for known anomalies |
| Base rate | Base rate (inclusive of fuel) in 2019 ( $\$ / \mathrm{kWh}$ ) | \$. 103 in 2019 | Baseline (current projection) assumptions |
| (7) Capital costs | Average capital expense (\$M) | Average annual spend 2019-2025: \$193M Average annual spend 2026-2030: \$184M | Based on Capital Budget Planning project list; future average excludes generation |
|  | New capacity (\$M) | New capacity (Greenland combined cycle) (\$532M spend 2021-2025) | Costs based on IRP base case assumptions |
| Debt | New debt (\$M) | Assumes STAR plan of early debt retirements of \$413M (from 2019 2022). Greenland is debt financed in all scenarios | Based on stated STAR plan |

## Water Sales \& Costs

|  | Key metric | 2019 | $\begin{aligned} & \text { CAGR } \\ & \text { 2019-2030 } \end{aligned}$ | 2030 | Source / rationale |
| :---: | :---: | :---: | :---: | :---: | :---: |
| (8) Customer growth | Water sales from customer growth (mn kgal / year) | 35.8 | 1.3\% | 42.2 | SPLASH model growth forecast based on BBER projections |
|  | Reclaimed sales from customer growth (mn kgal / year) | 3.5 | 5.7\% | 6.9 | Higher rates in reclaimed service territory |
|  | Sewer sales from customer growth (mn kgal / year) | 26.9 | 1.3\% | 31.7 | Same rate as water growth |
| (9) Efficiency | Residential consumption ${ }^{2}$ ( $\mathrm{kGal} /$ customer / yr) | 74 | -0.8\% | 67 | Efficiency based on forecasted adoption of appliances |
|  | Commercial \& industrial consumption (kGal/yr) | 650 | -0.9\% | 582 | Efficiency based on forecasted adoption of appliances |
|  | Outdoor usage | No reduction |  |  | Assuming no behavioral change; no natural adoption of efficient technology |
| 10 O\&M | O\&M escalator (\%) | 4\% CAGR 2018-205\% CAGR 2021-30 |  |  | 2019-20 based on current budget / forecasted spend 2021 onwards based on historical growth by category, adjusted for known anomalies |
| Base rate | Base rate in 2019 (\$/kGal) | Water: \$4.65 / Sewer: \$9.16 / Reclaim: \$4.47 |  |  | Calculation based on yield per product |
| 11 Capital costs | 2019-2024 expenditures | Average \$242M annual spend |  |  | Based on Capital Budget Planning project list (additional reclaimed water projects added) |
|  | 2025-2030 expenditures | Average \$207M annual spend; based on extension of 2019-24 capacity and $R \& R$ spend, with additional supply projects included totalling \$187M |  |  | Based on Capital Budget Planning project list (additional reclaimed water projects added) |
| Debt | New debt (\$M) | Assumes STAR plan of early debt retirements of \$140M (in 2019), additional borrowing of \$333M |  |  | Based on stated STAR plan, revised capex plan |

## Energy sales forecast: Energy efficiency and solar will drive down JEA's sales by $8 \%$ through 2030 despite a growing customer base

2030 JEA projected energy sales, TWh

[Slide 9]
Anticipating 3.5\% penetration in Jacksonville by 2030

Water sales will see continued growth driven by population and tempered by continued adoption of water-efficient appliances


[^0]Additional financial assumptions used to develop energy and water status
quo baseline scenarios

HAS NOT BEEN UPDATED TO LATEST O\&M ASSUMPTIONS

| Financial assumption | Energy | Water | Note: assuming no rate increases, no additional debt, and funding of the city contribution through 2030 results in a cumulative cash flow gap of <br> - \$2.4B for energy <br> - \$.8B for water |
| :---: | :---: | :---: | :---: |
| Use rate increases to meet cash flow gap | YES | NO |  |
| Raise additional debt to meet cash flow gap | NO (with exception of debt funding for Greenland) | YES |  |
| Fund city contribution post 2023 | NO | YES |  |

Energy financial dashboard

|  | Metric | 2019 | 2025 | 2030 | CAGR | Notes |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rates | Residential bill ${ }^{1}$, (\$/month) | \$137.18 | \$137.18 | \$148.65 | 1.7\% | Current Florida median is $\$ 125$ |
| Cash flow | Operating free cash flow, | \$554 | \$396 | \$378 | -3.4\% |  |
|  | Capital expenditures, | (\$275) | (\$322) | (\$179) | -3.8\% | 2025 capex driven in part by Greenland |
|  | Funds available, $\$ M^{2}$ | \$279 | \$75 | \$199 | -3.0\% |  |
|  | New debt, \$ M | \$0 | \$63 | \$0 |  |  |
|  | Debt service, \$ M | (\$229) | (\$131) | (\$208) |  | Does not allow for city contribution |
| Balance sheet | Net funded debt, \$M | \$1,943 | \$1,833 | \$1,302 | -3.6\% |  |
|  | Debt to capital ratio, | 60\% | 59\% | 53\% | - | Current target is 50\% |

Water financial dashboard

|  | Metric | 2019 | 2025 | 2030 | CAGR | Notes |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Rates | Residential bill ${ }^{1}$, (\$/month) | \$70.45 | \$70.45 | \$70.45 | 0.0\% | Current Florida median is $\$ 77$ |
| Cash flow | Operating free cash flow, | \$347 | \$304 | \$281 | -1.9\% |  |
|  | Capital expenditures, | (\$220) | (\$205) | (\$216) | -0.2\% | Capex remains high through projection |
|  | Funds available, $\$ M^{2}$ | \$128 | \$99 | \$65 | -6.0\% |  |
|  | New debt, \$ M | \$0 | \$49 | \$84 |  |  |
|  | Debt service, \$ M | (\$108) | (\$116) | (\$126) |  | Allows for city contrib. after borrowing |
| Balance sheet | Net funded debt, \$M | \$1,217 | \$1,279 | \$1,272 | 0.4\% | Total debt increases by 5\% (\$50m) 2019-2030 |
|  | Debt to capital ratio, | 41\% | 38\% | 37\% | - | Current target is 50\% |

## Supplemental assumptions

## (1) Customer growth likely to continue in the foreseeable future

Duval County Specific economic indicators
(Indexed to 2000)


- Customer growth projections considers the U.S. Census Bureau (BOC): Population Estimates, Projections; Moody's Analytics Estimates and Forecasts for Duval County
- Residential customer growth is calculated based on projections for population (primary factor) and median household income (secondary factor)
- Commercial and industrial customer growth is calculated based on GDP projections
- For Duval County through 2030, Moody's Analytics projects GDP and median household income growth to outpace previous decade and outpace US average
- Primary driver of Moody's economics projections is increase in finance and insurance jobs (in US overall and in Jacksonville particularly), with wages $\sim 50 \%$ higher than current local average
[Slide 15]
Separate res and commerciallnclude kwh and customer growth assumptionsRate increase percentage


## (2) Energy efficiency momentum is the largest driver of energy sales reductions, consistent with US utility trends



## 2 Natural EE improvements with new products will drive up EE; consumer choices regarding new water and space heating technologies can have outsize impact on efficiency




- Appliance efficiency: JEA average customer energy star rating may indicate room for continued residential update
- New house characteristics: continued increase in gas connections in new homes could lower energy use ~ $20-30 \%$ per customer; however increased size of new homes could increase energy use


## 2 National residential trends highlight declining use per capita after peaking in 2010

U.S. annual residential electricity sales, Trillion kilowatt-hours


Residential electricity sales per capita, kilowatt-hours per persons


- Per-capita sales have declined since 2010, a trend which is forecast to continue
- These widespread efficiency gains are expected to drive further declines, even as electrification (e.g., of vehicles) increased demand


## (3) Customer needs will drive choice of DG system

|  | \% of total sales | Customer characteristics | Considerations for DG | DG system modelled |
| :---: | :---: | :---: | :---: | :---: |
| Residential | $44$ | - Typical energy use: $1,000 \mathrm{kWh} /$ month <br> - $69 \%$ single family homes <br> - $31 \%$ of homes built after 2000 (vs. 19\% in US) | - Will consider solar DG once economic <br> - Typically generate more energy than consumed; storage needed to derive full value from solar <br> - Value attributed to backup power provided by storage | Solar plus storage |
| Commercial | $33$ | - Average peak demand $<1000 \mathrm{~kW}$ <br> - Peak demand typically occurs midday <br> - Largest customers include retail chain operators and campuses | - Will consider solar DG once economic, with short payback period <br> - Will consider third-party installation in exchange for reduced electricity costs <br> - Energy needs typically too large for solar to fully offset; storage consideration typically separate |  |
| Industrial | $22$ | - Average peak demand > 1000 kW <br> - Peak demand varies <br> - Largest customers include factories and hospitals | - Will consider solar DG once economic, with short payback period; lower electric rates make solar economics poorer ${ }^{1}$ <br> - CHP may be economical for some customers with opportunity to increase operational efficiency (e.g., coincident heat and power loads) <br> - Customers are unlikely to build out full DG for resilience |  |

## 3 Solar adoption rates accelerate as economics improve for stakeholders

New residential solar + storage customers, \# of customers



- Uptake is expected to increase as economics become viable for various stakeholders (e.g., system owners, developers)
- Rates of adoption are also expected to increase as parties become familiar with markets and are able to achieve better economics (e.g., lower risk, lower cost, potential for higher electricity prices)
- These trends will continue beyond the forecast period as some features become standard parts of upgrades and new homes (e.g., solar rooftops, mandated solar for new homes in California
(3) Residential DG is attractive for homeowners whereas commercial is attractive for 3rd party developers
(3) Countrywide trends provide indication of potential uptake after Jacksonville residential/C\&l solar pricing reaches parity
(4) CHP economics for a generalized JEA industrial customer are not compelling, consistent with recent US installation history
(5) 30k EVs expected in in JEAs territory by 2030 based on EV modeling and penetration today


## 6 Energy opex breakdown and assumptions


(7) Energy capex breakdown and assumptions


## 7 Breakdown of known capex spend: capacity

Electric Other - Capacity, top expenditures (\$M)

| 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2019 | 20 | 21 | 22 | 23 | 24 | 25 | 26 | 27 | 28 | 2029 |

Expanded Generation - Capacity, top expenditures (\$M)
Smaller projects

Electric Distribution - Capacity, top expenditures (\$M)COM - New Electric Service Additions $\square$ COM - Development Driven Projects - E


Electric System Substation 7 Transmission - Capacity, top expenditures (\$M)

| $\square$ Dinsmore $230-26 \mathrm{kV}$ Substation | Mayo Clinic 230-26kV Substation |
| :--- | :--- |
| $\square$ College Substation Reconfiguration |  |
| $\square$ | Eagle 138-13.8 kV Substation |
| $\square$ Nocatee 230-26 kV Substation |  |


 mojections are merely a mathematical representation of a hy
7 Breakdown of known capex spend: R\&R

Electric Other - R\&R, top expenditures (\$M) ${ }^{1}$


Electric System Generation - R\&R, top expenditures (\$M)


Electric Distribution - R\&R, top expenditures (\$M)



Electric Substation and Transmission - R\&R, top expenditures (\$M)


## 9 In the absence of action taken by JEA, water efficiency gains will continue to take place through replacement of indoor appliances

- 
- Old

Main drivers


| Dishwashers | $\begin{array}{l}\text { Old }=14 \mathrm{gpc} \\ \text { Efficient }=6.5 \text { (standard) } / 4.5 \text { (compact) gpc } \\ \text { V. Efficient }=5.8 \text { (standard) } / 4.0 \text { (compact) gpc } \\ \text { New efficiency standard effective in } 2010\end{array}$ |
| :--- | :--- |
| Additional | $\begin{array}{l}\text { Outdoor remains constant } \\ \text { Leak declines with tech and new home adoption }\end{array}$ |

Old $=3.5 \mathrm{gpf}$
Efficient $=1.6 \mathrm{gpf}$
V. Efficient = 1.28 gp

New efficiency standard effective in 1994

Old $=41 \mathrm{gpl}$
Efficient $=22.4 \mathrm{gpl}$
New efficiency standard effective in 2011

Old $=2.75 \mathrm{gpm}$
Efficient $=2.5 \mathrm{gpm}$
V. Efficient $=2$ (shower) $/ 1.5$ (faucet) gpm New efficiency standards effective in 1994

Appliance mix New standard (efficient)


## 9 Drivers of water savings



## 10 Water opex breakdown and assumptions


(11) Water capex breakdown

Yearly water capex, \$M


# (11) Water capex breakdown and assumptions 

| Category | 2019-24 assumptions | 2025-2030 assumptions |
| :---: | :---: | :---: |
| Renewal and replacement | Project list categorized previously by Capital Budget Planning | Average yearly spend for 2019-24 assumed for all years |
| Growth / new connections wastewater treatment | Major expansions (Greenland, Southwest, Nassau) | No additional wastewater treatment expansion assumed needed |
| Growth / new connections collection, transmission, pump | Project list categorized by Capital Budget Planning | Average yearly spend for 2019-24 assumed for all years |
| New supply - reclaim (including storage, new connections) | Project list categorized by capital budget planning | Project list from Planning added to forecast |
| New supply - purification, pipelines, wells, other | TWMP, Rivertown, Nocatee South Water Repump; purified water phase 2 (\$18/gal; 1MGD, FY20-22) | Purified water project (phase $3=10$ MGD (FY25-30), \$200M); ${ }^{\text {rd }}$ River Crossing - \$75M (FY30-34) |
| Resiliency and reliability | Previously categorized by CBP | Average yearly spend for 2019-24 assumed for all years |
| Environmental quality / water quality | Highlands Alternative Treatment project | Buckman BNR phase 2 |
| Biosolids and other | Buckman biosolids conversion upgrades and replacements | Buckman biosolids conversion upgrades and replacements |

Total 2019-2030 spend, $\$ \mathrm{M}, \%$ of total

| 1,293 |  | 48\% |
| :---: | :---: | :---: |
| 279 10\% |  |  |
| 199 |  | 7\% |
| 205 |  | 8\% |
| 327 |  | 12\% |
| 325 |  | 12\% |
| 32 |  | 1\% |
| 53 |  | 2\% |
| 2,713 |  |  |

## 11 Post 2030 water capex needs

Average annual water capex budget,
\$M



Major system priorities

- Phase-out septic tanks in Duval County
- Proactively address supply challenges on South Grid challenges ${ }^{2}$

Growth and quality ${ }^{3}$

Maintenance and resiliency ${ }^{4}$


[^0]:    1 No change as water efficiency applies to indoor use water

